



# Waste Management

---

2026–2029 Business Plan  
and 2026 Budget

---

# Table of Contents

Executive Summary.....	3
Services We Provide .....	3
Interesting Facts About this Service.....	3
Highlights of the Business Plan.....	3
Core Services .....	5
Vision, Mission, Goals of Service and Service Delivery Model.....	5
Service Levels and Trends .....	6
Performance Measures and Results.....	11
Awards and Achievements.....	13
The 2026–2029 Business Plan Outlook .....	15
Planning for the Future.....	15
Finding Efficiencies .....	17
Transforming our Business with Technology .....	17
Maintaining our Infrastructure .....	18
Proposed Operating Budget .....	19
2026 Operating Budget Pressures .....	20
Staffing Resources.....	22
2026 Total Expenditures and Funding Sources .....	24
2026 Budget Risks .....	25
2027–2029 Operating Forecast.....	25
Proposed Capital Budget .....	26
2026 Capital Budget Overview .....	26
Proposed Capital Plan .....	28
By Project Classification .....	28
Budget Requests .....	29
Appendix I .....	32
Appendix II .....	33

---

# Executive Summary

**Mission:** To provide reliable, cost-effective, customer-focused services that maximize resource recovery, support innovation and foster a circular economy.

## Services We Provide

- Collection, processing and disposal of waste from residents and eligible small businesses.
- Operation of six Community Recycling Centres (“CRCs”) where residents can drop off a wide range of recyclable materials and re-usable items.
- Management of 20 former landfills, including ongoing monitoring and/or management of landfill gas and leachate.
- Promotion and education to encourage reduction, reuse and recycling and to educate residents and students about Peel’s programs.
- Advocacy for fair and progressive Provincial and Federal waste management legislation, regulations and programs.

## Interesting Facts About this Service

- Peel operates the second largest municipal waste management program in the province, collecting over 570,000 tonnes of waste from 1.66 million residents in approximately 345,000 curbside households and 123,500 units within 1,060 multi-residential buildings.
- About 70% of Peel’s waste services are delivered by third party contractors.
- In 2024, a total of 450,000 customers visited Peel’s Community Recycling Centres, an increase of over 5,000 visits from 2023.
- In 2023, in partnership with one of Peel’s collection contractors, Ontario’s first electric waste collection vehicle was introduced.
- Over 42% of Peel’s households have now signed up for waste reminders, with over 274,000 notifications being sent each week by text, email or phone.

## Highlights of the Business Plan

- Full transition of Peel’s Blue Box program to producers begins January 1, 2026.
- Waste Collection to be transferred to local municipalities October 1, 2027.

- The producers’ contractor will take over all blue box operations, except collection and processing from non-eligible sources, which Peel will continue to be responsible for.
- Over the next few years, Peel will transition its in-house green bin organics processing to third-party processing, including demolition of Peel’s existing in-house composting tunnels, expansion of Peel’s transfer capacity, and optimization of short- and long-term processing contracts.
- In 2024, Council directed staff to competitively procure 100,000 tonnes-per year of third-party mixed waste processing capacity for a 20-year term, with the facility located at the vendor’s site(s).
- Since 2020, increases in waste collection costs have far outpaced headline Consumer Price Index (“CPI”) increases which is a key driver of the budget increases reflected in Table 1.

**Table 1. Budget Summary**

	2026	2027	2028	2029
Operating Net Investment (in \$ thousands)	152,948	164,912	168,921	173,363
Capital Net Investment (in \$ thousands)	22,465	48,332	42,650	35,084
Full Time Equivalents	235.5	235.5	235.5	235.5



---

# Core Services

## Vision, Mission, Goals of Service and Service Delivery Model

### Vision

A Community that utilizes the full value of resources.

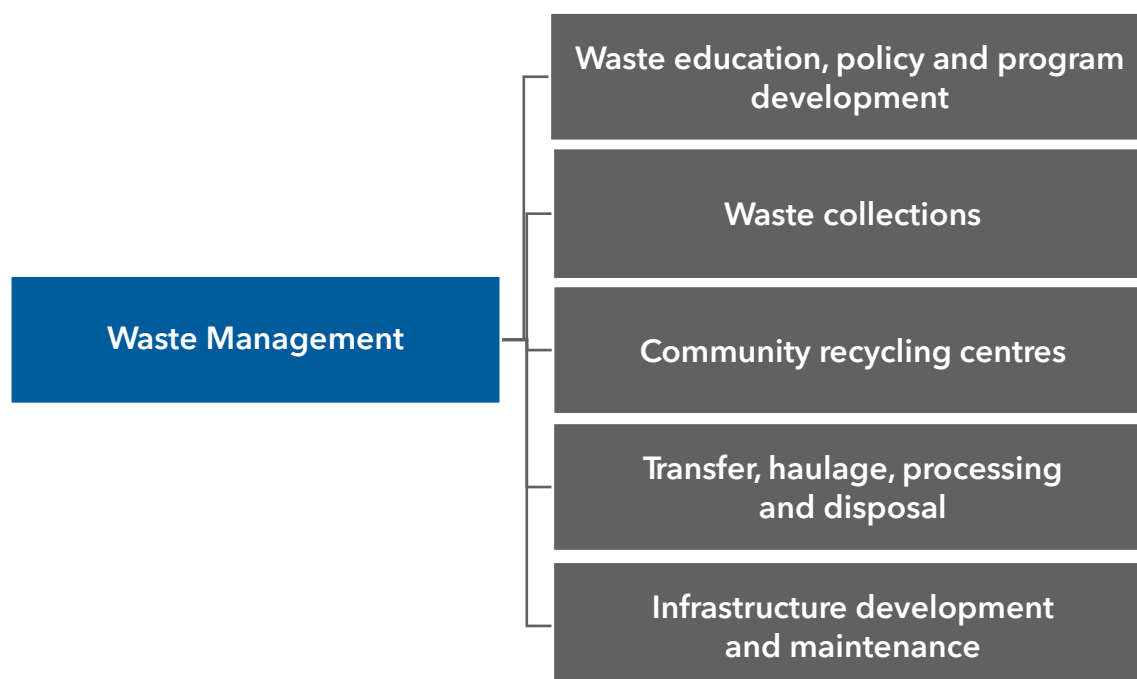
### Mission

To provide reliable, cost-effective, and customer-focused services that maximize resource recovery, support innovation and foster a circular economy.

### Goals of Service

1. Design and deliver waste management services that meet the needs of the customer in a cost-effective manner.
2. Maximize the recovery of resources from residential waste in a way that supports innovation and fosters the growth of the circular economy.
3. Achieve 75% 3Rs (Reduce, Reuse, Recycle) diversion by 2034.
4. Reduce GHG (Green House Gas) emissions from residential waste management.

### Service Delivery Model



# Service Levels and Trends

## Service Levels

Waste Management services are delivered through several operational activities. The existing service levels for these activities are summarized below.

### Curbside Waste Collection

Waste collection services are provided to 345,000 curbside households using contracted third-party service providers overseen by Peel. Residents are provided with Peel-owned carts. Collection is performed on a 4-days a week schedule that includes the following services:

- Bi-weekly collection of garbage (including bulky items).
- Weekly collection of green bins.
- Seasonal yard waste collection from March–December.
- Battery collection twice a year.
- Three waste exemption periods per year with no set-out limits.

Peel has waste collection design standards that ensure the safe entry and exit of waste collection vehicles for new residential developments. Waste collection services at new developments are provided once it has reached 90% occupancy.

### Multi-Residential Waste Collections

Waste collection services are provided to 123,500 units within 1,060 multi-residential buildings using contracted third-party service providers overseen by Peel. Garbage is collected from multi-residential buildings twice a week.

A multi-residential waste diversion working group, made up of building owners, property managers and related associations with an interest in waste collection service and proactive waste diversion, has been established and coordinated by staff to focus on resource recovery in multi-residential buildings.

Textiles are collected through third-party drop-off bins at some multi-residential buildings across Peel.

Some buildings have battery collection year-round through third-party collection receptacles located within the buildings. Peel has expanded the collection of household hazardous waste and electronic materials by providing receptacles in buildings, facilitating the safe diversion of these materials from the garbage stream.

Peel's waste collection design standards also ensure the safe entry and exit of waste collection vehicles for new multi-residential developments.

Waste collection services at new multi-residential properties are provided once the property has reached 90% occupancy.

## **Business Improvement Areas and Other Services**

Peel also provides collection of public space litter containers and service to small businesses in Business Improvement Areas (“BIAs”), including.

- Once-weekly or twice-weekly public space litter container collection along roadways (while local municipalities collect litter containers within parks and non-standard litter containers along roadways).
- Twice-weekly collection of cart-based garbage from BIAs and other locations that receive cart-based garbage collection services.
- Twice-weekly collection of garbage from Regional and Municipal facilities.

## **Extended Producer Responsibility of Recycling Collection**

Starting January 1, 2026, Peel Region will complete the transition of recycling responsibilities. Under Ontario’s Extended Producer Responsibility (EPR) model, producers are now fully responsible for funding and managing recycling programs. This change is part of the provincial shift to make producers accountable for the materials they create.

## **Recycling Collection From Non-eligible Locations**

Peel will continue to provide recycling collection to locations that are ineligible under the Extended Producer Responsibility model using contracted third-party services providers overseen by Peel. These locations include administration, adult education, care centre, commercial/residential and municipal facilities, parks, campgrounds, places of worship, post-secondary schools, private schools, day care and recreational buildings.

## **Processing**

The 570,000 tonnes of waste that is collected in Peel each year is taken to: the Peel Integrated Waste Management Facility (“PIWMF”) on Torbram Road in Brampton, one of Peel’s six, third-party transfer stations, or the yard waste transfer facility at Fewster CRC. From there, it is either processed in-house, hauled to one of Peel’s contracted third-party processing contractors for processing or hauled to Peel’s contracted third-party landfill for disposal.

The PIWMF includes: a blue box material recovery facility (“MRF”), an organic composting facility, and a waste transfer station. In 2023, Peel finalized the sale of the MRF equipment and the lease of the MRF building to a third party. The third-party owner uses the facility to process blue box material on behalf of producers. The balance of the site is Peel owned and operated.

Peel is also moving towards third-party processing of green bin organic materials and is in the process of developing procurement documents to

decommission and remove the composting equipment and expand the transfer station at PIWMF.

## **Community Recycling Centres**

Residents and eligible small businesses can drop off materials at any of the six CRCs that Peel owns and operates (two in Brampton, two in Caledon and two in Mississauga). These facilities manage 450,000 customers annually and complement and enhance curbside, multi-residential and BIA waste collection programs. Materials accepted at the CRCs include recyclables, garbage, yard waste, household hazardous waste, scrap metal, waste electronics and electrical equipment, shingles, drywall, wood, carpet, mixed plastic, clean fill, rubble and construction, renovation and demolition material. All six CRCs also accept items in good working condition for reuse. Over 55% of material received at CRCs is diverted from landfill.

## **Promotion and Education**

Peel utilizes strategic marketing and communications approaches to create awareness among residents about what waste services are available in Peel and how to properly use them. Built upon the 3Rs (Reduce, Reuse, Recycle), Peel also delivers education and outreach programs including comprehensive school programming for students that encourages active participation in Peel's programs and positive daily waste habits that contribute to environmentally sustainability.

Designed and overseen by the Promotions, Education and Outreach team in Operations Support, Peel's waste education workshops have developed into long-standing, high-demand programs that continue to make a positive impact on students in the community. The workshops are delivered by third-party, non-profit environmental organization Ecosource, conducting approximately 850 workshops each school year, and educating over 23,000 students annually.

## **Advocacy**

Waste Management advocates to all levels of government on the issues that benefit the environment and make services more affordable for Peel residents. Waste Management works collaboratively with provincial and federal governments to guide the development of policies and strategies. It also coordinates advocacy efforts with industry associations and other relevant stakeholder groups.

## **Customer Inquiries and Issues**

Residents can contact Waste Management with inquiries and waste related issues through Service Peel via phone, online or in-person. Issues are either resolved by call centre staff or escalated to waste management in-office or on-road staff for resolution.

## **Maintenance**

Waste Management prioritizes the maintenance of Peel's waste management infrastructure including state of good repair, asset management and landfill monitoring, ensuring the most efficient life cycle of assets

## **Roadmap to a Circular Economy**

Peel's long-term waste management plan, the Roadmap to a Circular Economy in Peel (Roadmap), was adopted in 2017 and identifies 17 action items with 50 sub-actions that will allow Peel to achieve its 75% waste diversion target by 2034 with a planning horizon out to 2041. Peel Region will update its waste management strategy to align with local municipal roles and updated provincial legislation.

## **Trends**

### **Provincial and Federal Legislation**

Provincial and Federal government legislation, direction, commitments, and initiatives have major impacts on how Peel manages and funds its waste management system.

Currently, significant and rapid transformation of waste management services is being driven by provincial legislation. As of 2026, producer-led recycling programs will operate across Ontario, improving recycling consistency, and expanding eligible materials. The province has also set food and organic waste diversion targets, and has signalled a potential organics disposal ban, resulting in the development and expansion of organics diversion programs across the province.

### **Inflation Pressures**

Current market conditions have led to an increase in waste collection costs. Peel's waste collection pricing is based on 2014 costs, plus Consumer Price Index ("CPI") adjustments, which no longer reflects current market realities. The impact to supply chains is so significant that waste management costs have increased at rates far greater than headline inflation due to significant increases in the cost of labour, trucks, spare parts, fuel, and insurance. Most municipal waste collection contracts, including Peel's, have annual CPI adjustments that are generally aligned with headline CPI so waste collection service providers with long term contracts have been absorbing inflationary increases beyond headline CPI. Recent competitive procurements across Ontario have regularly resulted in price increases of up to 50% or more. When Peel's collection contracts were extended/renewed in 2023 and 2024, due to the blue box transition and then to mitigate uncertainties surrounding Peel's governance, contractors were able to negotiate price increases.

These negotiated increases, along with increases to internal transfers to Mississauga and Brampton for vacuum leaf collection, have resulted in overall collection costs increases of 20% in 2026, with an additional, smaller increase in 2027. While these increases are significant, they are not as high as the increases experienced from recent competitive procurements of waste collection services by municipalities across Ontario.

## **Climate Change**

Waste Management is actively exploring affordable low carbon initiatives to reduce greenhouse gas (“GHG”) emissions from waste such as the use of Anaerobic Digestion to reduce processing emissions and produce renewable natural gas, as well as the use of low-carbon and zero emission waste collection vehicles to reduce emissions and improve urban air quality.

## **Technological Advancements**

Peel’s waste reduction and resource recovery efforts are also influenced by technological advancements that improve our ability to separate and recycle materials in the waste stream we manage. Staff are closely monitoring these to ensure Peel is well positioned to adopt technological advancements that fit our waste stream.

## **Canada—U.S. Trade Impacts**

The United States tariffs directly impact the cost of services as vendors must procure parts and materials largely sourced from the U.S. and are expected to pass higher costs and risk premiums on to pricing. Staff continue to monitor the situation and seek ways to reduce the impact through mitigation strategies and sourcing alternatives in an effort to keep waste services affordable for residents.

## **Labour Shortage**

A continent-wide truck driver and mechanic shortage is impacting the entire waste sector in Ontario. This is a significant pressure because the waste management sector across North America relies heavily on the efficient movement of material by truck.

# Performance Measures and Results

Peel Region is committed to delivering services effectively and efficiently. Peel's performance measures are used to assess how well we are doing at achieving our goals and identify areas where we could improve operations. The resulting data informs decision-making and strengthens accountability.

## Waste Diversion Measures

### Diversion Rate for Peel

Diversion is calculated by dividing the annual tonnage of waste diverted from landfill by the total annual tonnage managed. For 2024, approximately 49% of Peel's residential waste was diverted, representing a slight increase over 2023. This metric will need to be reassessed once blue box collection is no longer controlled by municipalities.



### Diversion Rate at Community Recycling Centres

For 2024, about 56% of material dropped off at Community Recycling Centres was reused or recycled.

## Financial Stewardship Measures

### Gross and Net Operating Cost per Household

This is calculated by dividing the annual gross and net operating costs of the program by number of households served. For 2024, the gross operating cost was \$448 per household and the net operating cost was \$285 per household.

## Customer Satisfaction Measures

### Percentage of Peel Residents Satisfied with Waste Services

In 2025 Waste Management was excluded from Peel's resident Satisfaction survey due to potential transition of services to the municipalities.

## Business Process Measures to Ensure Efficiency

### Participation Rate by Diversion Program

For 2024, about 94% of curbside households participated in the blue box program and 74% participated in the green bin program.

### Contamination Rate by Diversion Program

For 2024, approximately 23% of material that curbside customers put in the blue bin was not blue box program material (4% was non-recyclable packaging and 19% was true contamination).

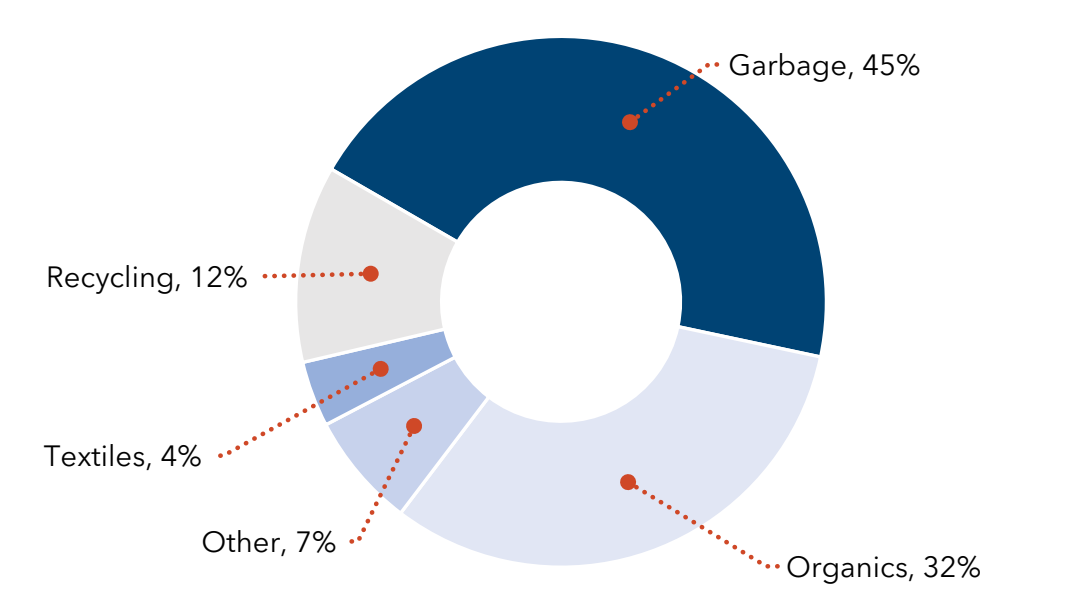
For 2024, about 32% of material that multi-residential customers put in the blue bin was not blue box program material (2% was non-recyclable packaging and 30% was true contamination).

Approximately 2% of the material collected in the green bin program was not green bin program material.

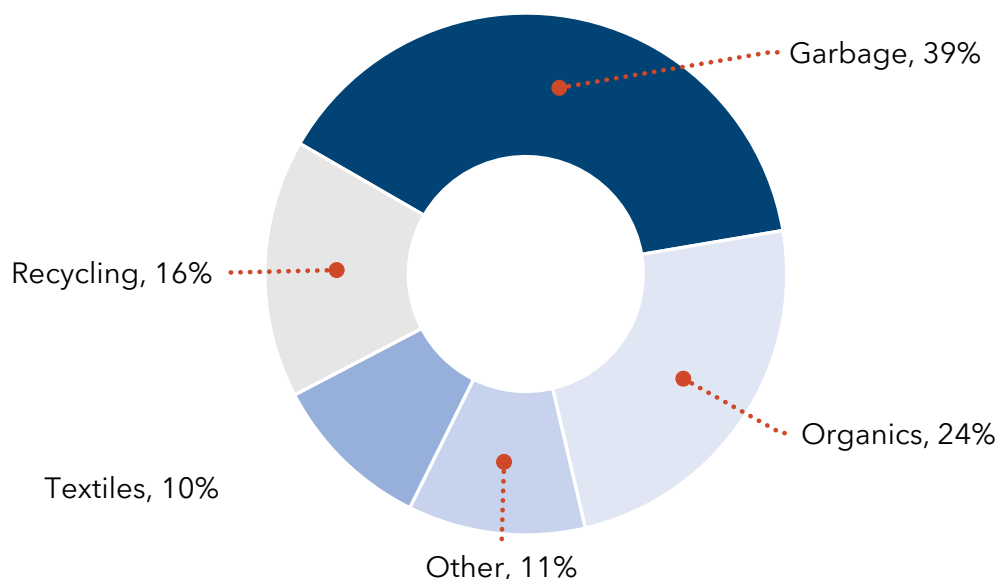
### Percentage of Recoverable Material in the Garbage

This measures the amount of blue box material and green bin material in the garbage. For 2024, about 12% of the material in curbside garbage could have gone in the blue bin and 24% could have gone in the green bin; 16% of the material in multi-residential garbage could have gone in the blue bin and 24% could have gone in the green bin.

Figure 1. 2024 Recoverable Materials in Garbage – Curbside



**Figure 2. 2024 Recoverable Materials in Garbage – Multi-Residential**



### **Percentage of Households Collected past 6 pm (Late Collections)**

In 2024, about 8% of trucks collected past 6 pm.

### **Annual Number of Community Recycling Centre Users**

In 2024, there were 450,000 customers who visited Peel’s Community Recycling Centres.

## **Awards and Achievements**

### **Awards**

**W2RO Industry Innovation Award.** In 2025, Peel received the W2RO Industry Innovation Award at the Canadian Waste to Resource Conference. The award was presented to staff for their distinguished forward-thinking efforts to overcome the challenging issue of organic waste diversion in multi-residential settings.

**Bronze Award for Promotion and Education.** In 2025, Peel received the Municipal Waste Association’s Bronze Award for the “Surprise Us” category under Promotion and Education for the 2024 School Lunch Box initiative.

**2024 Volunteer of the Year Award.** In 2024, a Waste Management staff member received “Waste to Resource Ontario 2024 Volunteer of the Year” Award, recognizing one volunteer who generously gave their time and talents and provided valuable contributions to the waste and recycling sector.

**Longstanding Program Excellence Award.** In 2024, Peel received North American Hazardous Material Management Association Longstanding Program Excellence Award recognizing how strong leadership and guidance over the past two decades have been instrumental in navigating the changing

Extended Producer Responsibility landscape for Household Hazardous Waste (HHW). Since establishing the Bolton HHW depot in 1998, continuous improvements have enhanced safety and efficiency at HHW depots in Mississauga, Brampton and Caledon.

## Achievements

**Circular economy initiatives fund.** In 2024, Peel launched a 3-year pilot to support innovative, community-based projects that focus on reducing waste and promoting the circular economy. In 2025, \$150,000 was awarded across six community-based projects that focus on reducing waste.

**Mobile reuse program.** In 2025, Peel launched a Mobile Reuse Program, promoting a circular economy by distributing reusable paint and cleaning supplies at community events for free, benefitting the community and the environment while reducing disposal costs.

**Progress on the Roadmap to a circular economy in Peel.** Since the approval in 2017 of Peel's long-term waste management strategy, Roadmap to a Circular Economy in Peel, 15 out of 50 sub-actions have been completed and 26 are ongoing or in progress.

**Peel Housing Corporation ("PHC") organics collection program.**

In collaboration with Peel Housing Corporation, an organics collection program was launched in May 2024. This initiative aims to divert 50% of food waste and organic material, in alignment with Peel's diversion goals and the Province's Food and Organic Waste Policy Statement.

**Waste reminders for residents.** Peel Region offers waste collection calendars online and a collection day reminder service to help residents stay informed about collection schedules. The calendars are a popular communication tool, with over 2 million views annually and over 42% of Peel households have now signed up for waste reminders, with over 274,000 notifications being sent each week by text, email or phone. This initiative fosters community engagement, grows year over year and is essential for achieving Peel's 75% waste diversion target by 2034.

---

# The 2026–2029 Business Plan Outlook

## Planning for the Future

To help plan for the future, staff is taking steps to manage the waste generated by Peel residents as effectively and efficiently as possible while increasing diversion, planning for population growth, supporting innovation and fostering a circular economy. As part of this, Waste Management will be looking to deliver on the following:

### Implementing Previous Year’s Budget Requests

Highlights of the 2025 Budget requests:

- **Circular economy initiatives fund.** In 2023, Council approved a three-year pilot for Peel’s Circular Economy Initiatives Fund. This initiative supports innovative, community-based projects that focus on reducing waste and promoting the circular economy and includes \$300,000 over 2–3 years in the 2024 budget to fund the pilot. The fund was launched in July 2024 and, in 2025, \$150,000 has been awarded across five community-based projects. Applications for the second year of the fund were received in July 2025.

### Blue Box Transition

The Blue Box program is the largest and most well-known waste diversion program. Blue Box programs across the province have been transitioning to full producer responsibility since July 1, 2023, through to December 31, 2025. As of January 1, 2026, producers are required to implement an expanded and standardized Blue Box program across Ontario that meets the regulatory requirements set by the province. Peel is providing blue box collection service on behalf of producers until December 31, 2025, on a cost recovery basis. Beginning January 1, 2026, recyclables from residences across Peel will be collected by the producers’ collection contractor, GFL.

Staff has also successfully negotiated the sale of Peel’s recycling collection containers effective January 1, 2026. The 2026 budget includes one-time capital revenues from the sale of Peel’s blue carts.

### Organics and Yard Waste Plan

In 2025, Regional Council approved the long-term organics and yard waste processing strategy, which includes procurement of long-term service contracts for third-party haulage and processing of Peel’s green bin organic material and a portion of Peel’s yard waste.

This year’s budget includes Budget request # 92 for the redevelopment of Peel’s existing Transfer Station and Peel Curing Facility. This includes

decommissioning and removal of the existing composting infrastructure and expansion of the transfer station at the Peel Integrated Waste Management Facility to facilitate increased third-party haulage and processing of organics. This redevelopment will allow Waste Management to meet the Council endorsed Long Term Organic Processing Strategy and support rapid growth in Peel.

## **Mixed Waste Processing**

In 2024, Council approved the competitive procurement of 100,000 tonnes-per-year of third-party mixed waste processing capacity for a 20-year term with the facility located at the vendor's site(s).

## **Asset Management**

The Enterprise Asset Management ("EAM") Team supports Waste Management in the maintenance and management of its assets through the enterprise asset management strategy, investment plans, practices and tools. This includes the implementation and maintenance of an integrated EAM system (Maximo), which will allow Waste Management to make informed decisions about asset maintenance practices to reduce risks, optimize performance and maintain program services.

Nearly all of Peel's asset classes in the Waste Management process portfolio are in a 'very good' state and meet Council-approved service levels. It is anticipated that planned activities will maintain Waste Management assets in a 'very good' and 'good' state and continue to meet service levels.

## **Waste Collection Design Standards Manual**

Peel's population continues to grow, and housing will become intensified which means that our waste management system needs to evolve to support this intensified growth. Staff is in the process of updating the Waste Collection Design Standards Manual to better support this substantial growth, including an aging population, while aligning with upcoming regulatory changes (i.e., Blue Box transition). The Waste Collection Design Standards Manual sets out features that must be incorporated into the design of various developments in Peel that must be met in order to receive municipal waste collection service.

## **Climate Change**

The actions in the Roadmap to a Circular Economy consider the impacts that waste management operations may have on climate change. Staff is focused on reducing GHG emissions associated with Peel's waste management program and investing in climate friendly initiatives. Current curbside waste collection contracts include a requirement that waste collection vehicles use compressed natural gas as fuel, which generates lower GHG emissions than diesel, and some of Peel's organic waste material is sent to third-party

anaerobic digestion facilities for processing, enabling the production of renewable low-carbon fuels. In 2023, Peel, in partnership with one of its collection contractors, introduced Ontario's first electric waste collection vehicle as another step towards a low carbon fleet.

## People and Culture

Peel's waste management program delivers 30% of its services using in-house resources and 70% using third-party contractors and is actively monitoring future changes in our workplace demographics.

## Finding Efficiencies

### Continuous Improvement

The objective of Peel's Continuous Improvement Program is to optimize service delivery and maximize value for tax dollars spent. The implementation of continuous improvement initiatives positively impacts resident experience, environmental outcomes and employee engagement, while resulting in value for service.

Highlights of the many projects and improvements completed include:

- **Mixed rubble market.** In August 2024, Peel's CRCs entered into a 1-year firm contract (with option renewals) with Miller Waste to divert rubble, soil, sod, bricks and ceramic tiles. In 2025, toilets and porcelain were added to the program. This material was previously sent to landfill because there was no market for this type of mixed material.
- **Office chair recycling market.** In August 2024, Peel's CRCs sent a test load of office chairs to a recycling market. The test load went well and in 2025, CRCs have begun selling reusable and recyclable chairs to the vendor. This has proven to be a small but promising source of revenue.
- **Mobile reuse program.** In 2025, Peel launched a Mobile Reuse Program, promoting a circular economy by distributing reusable paint and cleaning supplies at community events for free, benefitting the community and the environment while reducing disposal costs.

## Transforming our Business with Technology

Technology plays a critical role in the delivery of efficiencies in the Waste Management program. By updating existing technology systems and bringing new systems online, Waste Management will continue to improve service delivery and increase efficiencies for internal business processes to meet the needs of current and future residents.

Highlights of the many projects and improvements completed include:

- **Waste reminders.** Residents can access a digital waste collection calendar and can also sign up to receive regular waste reminders by email, text messages, phone calls.
- **Zero emission waste collection truck pilot.** Peel has partnered with one of its waste collection contractors to pilot the first fully electric waste collection vehicle in Ontario. The knowledge gained will help expand the use of low carbon waste collection vehicles in the future and contribute to Peel’s climate change goals.
- **Community Recycling Centre cashless payment system.** Peel’s CRCs maintain a cashless payment system, accepting only debit and credit for payment of disposal fees, which speeds up processing time, reduces lineups and eliminates the time and cost for staff to manage cash.
- **Fleet management solution.** Curbside collection vehicles are equipped with a fleet management solution that is used to monitor fleet and driver performance, and fuel consumption. The GPS displays in real-time the precise waste collection vehicle location, as well as historic vehicle activity, which helps to confirm service delivery and deficiencies, such as streets missed for collection.
- **Multi-residential collection vehicles** are equipped with GPS, Radio-Frequency Identification (“RFID”) tag reading equipment and on-board weigh scales that gather detailed records of lift activities at multi-residential buildings. This information is used to provide service confirmation, track waste diversion, property information and Peel assets at multi-residential buildings.

## Maintaining our Infrastructure

To ensure waste management service levels meet residents’ needs, waste management infrastructure must be well maintained. This requires that we invest in asset management and define and implement a reasonable state of good repair program for waste management infrastructure.

Highlights of the major state of good repair projects for the 2026 Capital Budget include:

- **Community recycling centres.** The 2026 capital budget includes \$185,000 for various building and process improvements at all 6 CRCs.
- **Composting facilities and landfill sites.** A variety of major maintenance, repair and replacement projects are planned at Peel’s Britannia Landfill Site, North Sheridan Landfill Site and Peel Curing Facility. The 2026 budget includes \$2,006,000 for this work, which includes \$1,848,000 for the redevelopment and repaving of the Peel Curing Facility site.

# Proposed Operating Budget

This section sets out the financial resources required to deliver the proposed 2026–2029 Business Plan. Information is provided by major expenditures and revenue. The costs to maintain existing service levels and operationalize prior decisions are identified in the base budget changes separately from proposed changes. The net cost for the service in 2025 was \$142.6 million and the proposed budget for 2026 is \$152.9 million.

**Net Expenditures:** \$152.9 million (**Total Expenditures:** \$174.1 million)

Description (in \$ thousands)	2024 Actuals	2025 Approved Budget	2026 Proposed Budget	\$ Change over 2025	% Change over 2025
Operating costs	112,485	124,504	115,510	(8,894)	(7.2)%
Labour costs <sup>1</sup>	27,208	29,421	28,965	(456)	(1.5)%
Reserve contributions	27,635	27,635	27,635	—	—
Debt charges	—	—	—	—	—
Grant payments	—	—	—	—	—
Facility, IT, HR and other support costs	52,971	55,245	34,324	(20,922)	(37.9)%
Recoveries	(48,769)	(51,414)	(32,338)	19,076	(37.1)%
<b>Total Expenditures</b>	<b>171,531</b>	<b>185,391</b>	<b>174,096</b>	<b>(11,294)</b>	<b>(6.1)%</b>
Grants and subsidies	(13,351)	(791)	(746)	45	(5.7)%
Supplementary taxes	—	—	—	—	—
Fees and services charges	(18,280)	(41,599)	(12,893)	28,706	(69.0)%
Transfer from development charges	—	—	—	—	—
Contributions from reserves	(2,623)	(418)	(7,509)	(7,091)	1,695.7%
<b>Total Revenues</b>	<b>(34,255)</b>	<b>(42,808)</b>	<b>(21,148)</b>	<b>21,660</b>	<b>(50.6)%</b>
<b>Total Net Expenditures</b>	<b>\$137,276</b>	<b>\$142,583</b>	<b>\$152,948</b>	<b>\$10,365</b>	<b>7.3%</b>

Note: May not add up due to rounding.

<sup>1</sup>Labour costs

- 2026 Budget reflects end-of-contract positions, which were fully funded from capital recovery for a period of 2 years.

## 2026 Operating Budget Pressures

Service (in \$ thousands)	Total Expenditures	Total Revenue	Net Cost 2026 vs 2025
<b>2025 Revised Cost of Service</b>	<b>\$185,391</b>	<b>\$42,808</b>	<b>\$142,583</b>
<b>Cost of Living/Inflation</b>			
Labour cost	676	—	676
Goods and services	1,344	—	1,344
Contractual cost increase (CPI adjustment) for collection, processing and disposal	3,329	—	3,329
Miscellaneous revenue reduction		(268)	268
Contractual cost increase for collection beyond CPI adjustment <sup>1</sup>	5,714	—	5,714
Reserve draw to mitigate contract escalation	—	2,856	(2,856)
Cost increase to collect non-eligible sources <sup>2</sup>	2,074	—	2,074
Reserve draw to mitigate non-eligible sources cost increase <sup>2</sup>	—	1,037	(1,037)
<b>Cost Containment</b>			
Tonnage target alignment <sup>3</sup>	(1,879)	—	(1,879)
Council-directed budget reduction <sup>4</sup>	(294)	—	(294)
Reduction in vehicle licensing fee	(40)		(40)
<b>Base Budget Changes Subtotal</b>	<b>10,924</b>	<b>3,625</b>	<b>7,299</b>
<b>2026 New/Discontinued Services</b>			
Environmental Day <sup>4</sup>	(120)		(120)
Extended Community Recycling Centres hours <sup>4</sup>	(45)		(45)
Special Events <sup>4</sup>	(70)		(70)
Blue box ("BB") transition <sup>5</sup>	(21,984)	(28,569)	6,585
Reserve draw to mitigate BB transition loss of revenue <sup>5</sup>		3,284	(3,284)
<b>Total 2026 Discontinued Services</b>	<b>(22,219)</b>	<b>(25,285)</b>	<b>3,066</b>
<b>Total 2026 Budget Change</b>	<b>(11,295)</b>	<b>(21,660)</b>	<b>10,365</b>
<b>2026 Proposed Budget</b>	<b>\$174,096</b>	<b>\$21,148</b>	<b>\$152,948</b>
			<b>7.3%</b>

Note: May not add up due to rounding.

## Operating Budget Pressure Notes

### <sup>1</sup>Contract cost increase for collection

- As identified in the 2025 Budget, waste collection costs, along with internal transfers to Mississauga and Brampton for vacuum leaf collection, are increasing at levels beyond typical inflationary impacts. These cost pressures continue to carry forward into the 2026 Budget. To mitigate the cost impact to 2026 Budget, the cost increases have been phased in over 2-year period by utilizing reserve draw of \$2.9 million in 2026.

### <sup>2</sup>Cost increase to collect non-eligible sources

- When the blue box program transitions to full producer responsibility on January 1, 2026, residential blue box material will be collected by producers at their cost. However, approximately 1,900 locations that currently receive blue box collection from Peel will not be eligible for producer funded collection under the new program and will continue to be collected by Peel Region at an annual cost of approximately \$2 million. To mitigate the tax impact, approximately half of the increase will be funded from working fund reserves in 2026.

### <sup>3</sup>Tonnage target alignment

- The tonnage model for garbage and green bin organics collection was adjusted to reflect a slowdown in growth from previous assumptions, resulting in savings of \$1.3 million.
- The tonnage model for Processing and Disposal was adjusted to reflect a slowdown in growth from previous assumptions, resulting in savings of \$0.6 million.

### <sup>4</sup>Council-directed budget reduction

- Resolution No RCB-2025-96: Based on Council direction to help limit the 2026 property tax increase, the 2026 Waste budget no longer includes funding for Environment Day in south Mississauga, extended Community Recycling Centre hours in September and October, or special events recycling and organics collection programs.
- Resolution No RCB-2025-90: Council approved a further reduction of \$4.75 million to the overall regional tax budget. The resulting impact on Waste management is \$294 thousand.

### <sup>5</sup>Blue box transition

- The 2026 Budget reflects the conclusion of Peel's agreement with the producer responsibility organization, Circular Materials, to collect blue residential box recyclables on their behalf until the end of 2025, which results in a reduction of \$28.9 million in revenue from producers for Blue Box Recovery. This loss of revenue is partially offset by decreased expenditures of \$22.0 million related to Blue Box collection and processing. The \$28.9 million in Blue Box Recovery Revenue previously received not only covered blue box-related collection costs but also

promotion and education expenses and overhead expenses that continue beyond the service upload. To mitigate the budget impact in 2026, the revenue shortfall is being phased in over two years, with a \$3.3 million reserve draw planned for 2026.

## Staffing Resources

Table 2 provides a summary of the staffing resources by Sub-Service (as identified in the Core Services) for the budget year, forecast years and the prior year. The prior year reflects FTE changes approved by Council during the prior year.

**Table 2. Staffing Resources to Achieve Level of Service**

Sub-service	2025	2026	2027	2028	2029
Waste education, policy and program development	18.4	18.0	18.0	18.0	18.0
Waste collections	46.0	46.0	46.0	46.0	46.0
Community recycling centres	107.5	107.5	107.5	107.5	107.5
Transfer, haulage, processing and disposal	43.0	43.0	43.0	43.0	43.0
Infrastructure development and maintenance	22.0	21.0	21.0	21.0	21.0
<b>Total</b>	<b>236.9</b>	<b>235.5</b>	<b>235.5</b>	<b>235.5</b>	<b>235.5</b>

Note: Staffing resources are regular positions (Full-Time Equivalent, FTE). The outlook for the 2027-2029 period doesn't account for the waste collection transition scheduled for October 1<sup>st</sup> 2027.



# 2026 Total Expenditures and Funding Sources

Figure 3. 2026 Total Expenditures (in \$ millions)

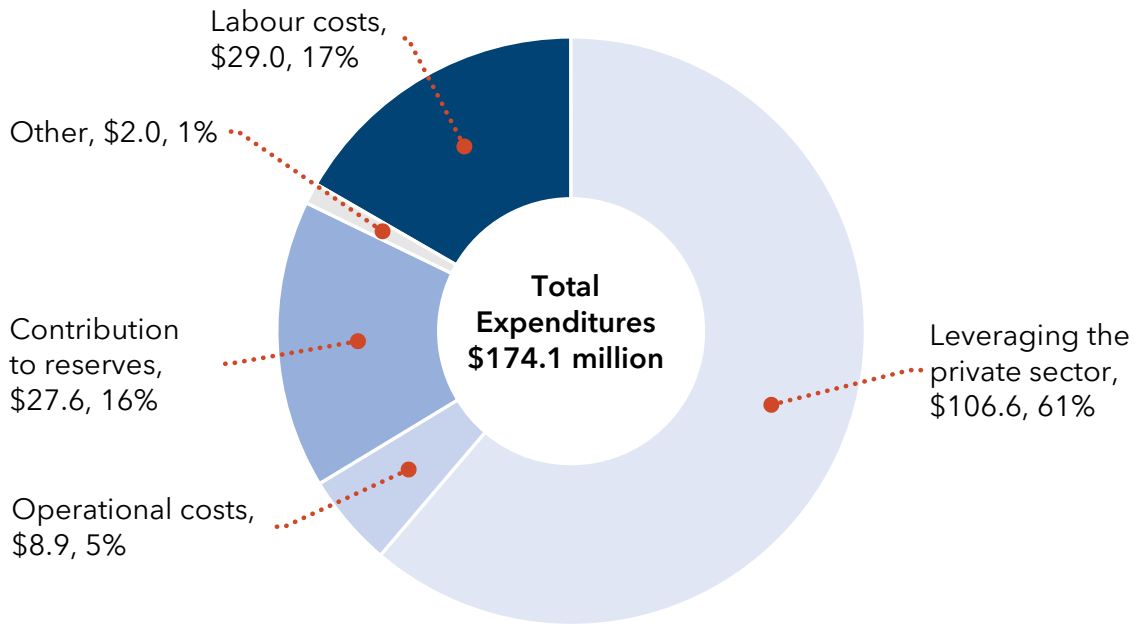
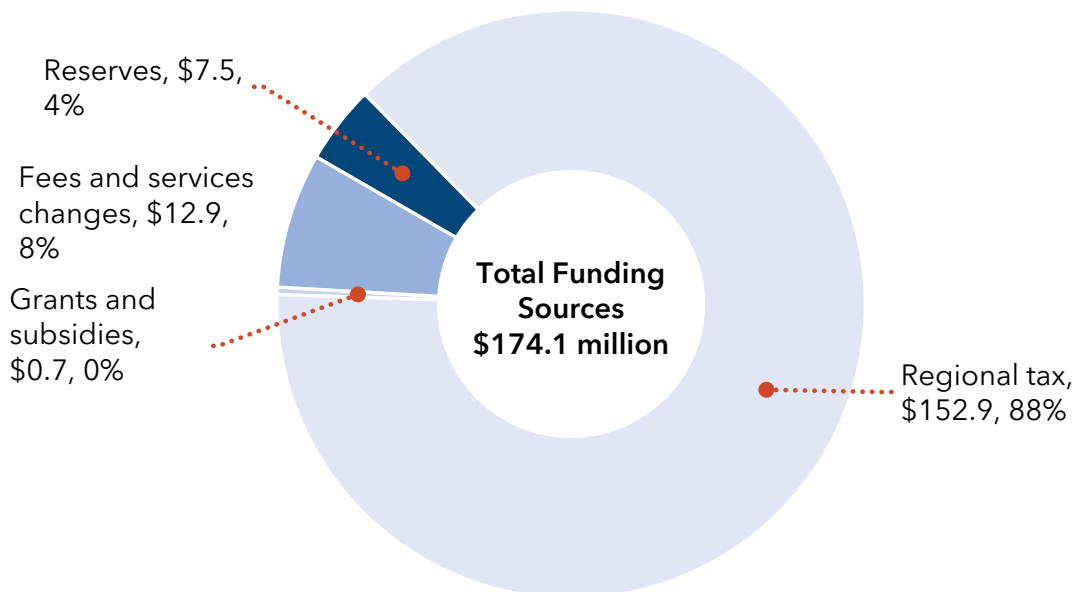


Figure 4. 2026 Total Funding Sources (in \$ millions)



## 2026 Budget Risks

- The tonnage target in the 2026 budget has been revised downward compared to 2025 budget; however, actual tonnage growth remains uncertain.
- Housing development will continue to increase as forecasted.
- The end of the province-wide Blue Box Transition period on January 1, 2026 will have a widespread impact on Waste Management operations and asset utilization. Staff continue to assess and plan for the transition.

## 2027–2029 Operating Forecast

**Table 3. Budget (in \$ thousands)**

	2025	2026	
Total Expenditure	185,391	174,096	(6.1)%
Total Revenue	(42,808)	(21,148)	(50.6)%
Net Expenditure	142,583	152,948	7.3%

**Table 4. Forecast (in \$ thousands)**

	2027		2028		2029	
Total Expenditure	179,993	3.4%	184,153	2.3%	188,748	2.5%
Total Revenue	(15,082)	(28.7)%	(15,233)	1.0%	(15,386)	1.0%
Net Expenditure	164,911	7.8%	168,920	2.4%	173,362	2.6%

Note: May not add up due to rounding.

- The 2027 forecast reflects the discontinuation of reserve draws introduced in the 2026 Budget to offset contract escalation pressures, the BB box upload as well as cost of ineligible sources
- The outlook for the 2027-2029 period doesn't account for the waste collection transition scheduled for October 1<sup>st</sup> 2027.

# Proposed Capital Budget

**Capital Budget:** \$22.5 million (**10-year Plan:** \$251.1 million)

## 2026 Capital Budget Overview

Table 5 provides a summary of Waste Management’s planned capital project activity for 2026, including funding sources for both new capital project requests in 2026 and projects carried forward to 2026.

**Table 5. Capital Plan by Funding Source (in \$ thousands)**

	Carry Forward from Prior Years (WIP)	2026 Capital Budget	Total Capital in 2026
DC Growth	792	—	792
Externally Funded	—	—	—
Non-DC Internal	54,458	22,465	76,923
<b>Total Expenditures</b>	<b>\$55,250</b>	<b>\$22,465</b>	<b>\$77,715</b>
<b># of Projects</b>	<b>61</b>	<b>9</b>	<b>70</b>

## Existing Capital Projects – \$55.3 million

Key highlights:

- The existing capital plan includes 61 active projects totaling \$55.3 million. Funds are budgeted to maintain Peel Region’s Waste Management infrastructure and equipment in a state of good repair, as well as continue to develop infrastructure to provide reliable service and increase Peel’s diversion rate.

## 2026 Capital Budget – \$22.5 million

Key highlights:

- **\$7.9 million** for redevelopment of Organic and Yard Waste Processing infrastructure.
- **\$4.3 million** for site improvement and maintenance at all Waste Management facilities.
- **\$2.8 million** for purchase and replacement of containers.
- **\$2.6 million** for administration and studies related to environmental monitoring at Regional Landfill sites
- **\$2.0 million** for the design of a new waste transfer station at 125 Orenda Road in Brampton.

See Appendix I for details.

## 2026 Budget Risks

- Material and labour contract cost increases due to inflation, and supply chain interruptions and/or shortages could exceed the amount carried in the 2026 budget for inflation.

## Operating Impact of 2026 Capital Budget

- During the redevelopment of the Peel Transfer Station (BR # 92), any short-term operating impacts will be absorbed in the capital budget for the project. Once redevelopment is complete, beginning in 2028, any residual short term operating impacts will be transferred to the operating budget. Any operating long-term cost impacts associated with the new long-term third-party organics processing contracts will be determined through the procurement process and incorporated into the annual operating budget submission, starting in the year the new contracts take effect, anticipated between 2028–2030.



---

# Proposed Capital Plan

**2026–2035 10-year Capital Plan:** \$251.1 million

## By Project Classification

State of Good Repair  
\$83.7 million

DC Funded Growth  
\$0.0 million

Non-DC Funded  
Growth and Other  
\$167.5 million

### Key Highlights

- **\$70.4 million** for purchase and replacement of waste collection containers
- **\$49.3 million** for site improvement and maintenance at all Waste Management facilities.
- **\$47.0 million** for construction of a new waste transfer station at 125 Orenda Road in Brampton.
- **\$30.1 million** for environmental monitoring and management of Regional Landfill sites.
- **\$29.1 million** for redevelopment of Organic and Yard Waste Processing.

See Appendix II for details.

# Budget Requests

Table 6 presents the costs by Budget Request for proposed new initiatives. Each BR is numbered. Detailed descriptions of the budget requests can be found in the pages following Table 6.

**Table 6. Budget Request Listing**

Proposed Initiative	Division	Budget Req #	FTEs Req	Contract FTE Req	Net Operating Impact	Capital
Redevelopment of organic and yard waste processing	Waste Management	92	—	—	—	\$29,100,000
<b>Total</b>		—	—	—	—	<b>\$29,100,000</b>

The redevelopment of the Peel Transfer Station (Project 266310) and the Peel Curing Facility (Project 266340) requires an investment of \$29.1 million. To manage the financial impact on reserves, the funding has been phased in the Capital Budget and Plan, based on cash flow requirements with \$7.9 million proposed in 2026.



# Budget Request #: 92

Proposed Initiative	Department	Division	Service Area
Redevelopment of organic and yard waste processing	Public Works	Waste Management	Waste Management

## Description of Budget Request

Request for the redevelopment of Peel Transfer Station (Project 266310) and Peel Curing Facility (Project 266340). These projects are linked to Council direction to increase third party processing of Peel's organics and yard waste. Operational changes to the redevelopment are to accommodate changes in site operations (Resolution No. 22–666), from in-house organics processing to third-party services, and processing of up to 35,000 tonnes of yard waste in-house, with third-party contracts to manage the remaining balance of tonnage.

## Required Annual Operating Investment

Impacts	2026	2027	2028	2029
Gross expenditures	–	–	–	–
Less: Internal and capital recovery	–	–	–	–
<b>Total Expenses</b>	–	–	–	–
Rate stabilization reserve	–	–	–	–
External funding	–	–	–	–
Other revenue	–	–	–	–
<b>Total Revenue</b>	–	–	–	–
Net impact – tax	–	–	–	–
Net impact – utility rate	–	–	–	–
<b>FTEs</b>	–	–	–	–

## Required Capital Investment

	2026	2027	2028	Total
<b>Total Expenditures</b>	7,930,000	20,115,000	1,055,000	29,100,000
Capital reserve	7,930,000	20,115,000	1,055,000	29,100,000
Development charges	–	–	–	–
External funding	–	–	–	–
Debt	–	–	–	–
<b>Total Funding</b>	7,930,000	20,115,000	1,055,000	29,100,000

## Why Staff Recommend this Initiative

The driver for this project is to meet the Council endorsed Long-Term Organics Processing Strategy to process organic material and yard waste material predominantly at contracted third-party locations. The current infrastructure and design of the Peel Integrated Waste Management Facility will not allow Waste Management to receive and transfer organic material and improvements to the Peel Curing Facility are required to process only yard waste material.

## Details of Service Change

Request for the redevelopment of the Peel Integrated Waste Management Facility (PIWMF – Project 266310) and the Peel Curing Facility (PCF – Project 266340). These two projects are linked as a result of Council direction to change the current structure for processing Peel's green bin organics and leaf and yard waste. To help achieve Peel's 75% diversion goal by 2034, Council has endorsed staff's recommendation to switch from in-house organic processing to third-party processing; and to process up to 35,000 tonnes of Peel's YW in-house and utilize third-party processors for the balance. This change in operation is directly linked to redevelopment of the PIWMF and the PCF, to accommodate changes in processing operations at these facilities. These requirements were identified and adopted by Council on July 7, 2022 (Resolution # 22–666).

## Service Impact

The outcome of this project will be achieved by Waste Management using third-party processing during the duration of this project. Currently, Waste Management processes 50% of the yard waste material collected but over time this will increase. This project will allow Waste Management to decommission and remove redundant composting infrastructure at PIWMF and improve capacity to transfer this material to third-party service providers to process this material on Waste Management's behalf.

# Appendix I

**Table 7. 2026 Financing Sources and Funding Status (in \$ thousands)**

Project	Name	Description	Total Expenses	Development Charges	Reserve & Reserve Funds	External Funding	Debt Funding
266310	Retrofit of Peel Integrated Waste Management Facility (PIWMF) Transfer Station	Demolition of the composting tunnels at PIWMF and redevelop the area for an expanded transfer station	6,330	—	6,330	—	—
266315	New Waste Transfer Station	Construction of a new waste transfer station at 125 Orenda Road in Brampton	2,000	—	2,000	—	—
266321	Britannia Landfill Rehabilitation	Plan for closure of the landfill site after the 25-year resting period is complete in 2027	1,000	—	1,000	—	—
266322	North Sheridan and Newman Site Rehabilitation	To address aging infrastructure and development of an overall site use for the benefit of the community	1,000	—	1,000	—	—
266340	Enhancement of Peel Curing Facility	Obtain approvals from Ministry of the Environment, Conservation and Parks (MOE) to enhance the site for processing composted material	1,600	—	1,600	—	—
266390	Waste Facilities State of Good Repair Envelope (SOGR)	Site improvement and maintenance at all Waste Management facilities	4,255	—	4,255	—	—
266510	Landfill Management Abatement	To address capital expenditures at landfill sites and waste operation's sites in Peel	905	—	905	—	—
266580	Landfill Monitoring and Remediation	Administration and studies related to environmental monitoring at Regional Landfill sites	2,566	—	2,566	—	—
266630	Waste Collection Containers	Purchase and replace garbage, green and kitchen carts for auto collection with growth	2,809	—	2,809	—	—
<b>Waste Management Total</b>			<b>\$22,465</b>	<b>—</b>	<b>\$22,465</b>	<b>—</b>	<b>—</b>

# Appendix II

**Table 8. 2026 10-year Combined Capital Program (in \$ thousands)**

Project	Name	Description	2026	2027	2028	2029	2030	Yrs 6-10	Gross
266310	Retrofit of Peel Integrated Waste Management Facility (PIWMF) Transfer Station	Demolition of the composting tunnels at PIWMF and redevelop the area for an expanded transfer station	6,330	13,715	1,055	—	—	—	21,100
266315	New Waste Transfer Station	Construction of a new waste transfer station at 125 Orenda Road in Brampton	2,000	4,500	18,000	18,000	2,250	2,250	47,000
266321	Britannia Landfill Rehabilitation	Plan for closure of the landfill site after the 25-year resting period is complete in 2027	1,000	1,000	1,000	1,000	—	—	4,000
266322	North Sheridan and Newman Site Rehabilitation	To address aging infrastructure and development of an overall site use for the benefit of the community	1,000	1,000	1,000	1,000	—	—	4,000
266340	Enhancement of Peel Curing Facility	Obtain approvals from Ministry of the Environment, Conservation and Parks (MOC) to enhance the site for processing composted material	1,600	6,400	—	—	—	—	8,000
266390	Waste Facilities State of Good Repair Envelope (SOGR)	Site improvement and maintenance at all Waste Management facilities	4,255	6,040	7,404	4,025	3,743	23,774	49,241
266510	Landfill Management Abatement	To address capital expenditures at landfill sites and waste operation's sites in Peel	905	1,255	955	160	165	900	4,340
266580	Landfill Monitoring and Remediation	Administration and studies related to environmental monitoring at Regional Landfill sites	2,566	2,643	2,821	2,901	2,982	16,194	30,107
266630	Waste Collection Containers	Purchase and replace garbage, green and kitchen carts for auto collection with growth	2,809	3,779	5,415	7,998	11,508	38,842	70,351
276361	Mixed Waste Processing Transfer Capacity	Mixed Waste Processing Transfer Capacity	0	8,000	—	—	—	—	8,000
286581	North Sheridan Leachate Collection System	Installation of a Leachate Collection system at the North Sheridan Landfill	—	—	5,000	—	—	—	5,000
<b>Waste Management Total</b>			<b>\$22,465</b>	<b>\$48,332</b>	<b>42,650</b>	<b>35,084</b>	<b>20,648</b>	<b>81,960</b>	<b>251,139</b>