

RECOMMENDATIONS REPORT



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1.0 Introduction

The purpose of the Recommendations Report is to assist the Region of Peel in their consideration of the Town of Caledon's application to amend the Region of Peel Official Plan, received on October 14, 2014, to expand the current Bolton Settlement Area Boundary. The Regional Council planning process, endorsed on November 12, 2015, is to consider the Town of Caledon's Regional Official Plan Amendment application in an open, fair, and transparent public process that provides all stakeholders, agencies, and members of the public with an opportunity to provide their input.

The application is being reviewed in accordance with the *Planning Act*, the Provincial Policy Statement, Places to Grow, the Region of Peel Official Plan, the ROPA 28 facilitated settlement, and all other applicable Provincial laws, plans, and policies.

2.0 ROPA Planning Process

The endorsed planning process includes a number of tasks that involve the evaluation of the six potential Expansion Options, the three Rounding Out Areas identified in the Town's Bolton Residential Expansion Study (BRES), as well as the triangle-shaped lands (the Triangle) between the South Albion-Bolton Employment Lands and Mayfield Road.

2.1 Region's Request for Comments

The Region's request for comments was released on December 18, 2015 and circulated to interested stakeholders including area/adjacent municipalities, utility providers, aboriginal communities, landowners within 150 metres of the potential expansion areas, local community groups, and any persons who requested notification through the Town's BRES process.

The request for comments included the following questions:

- What evaluation criteria and/or process should be utilized by Regional Council to identify appropriate lands for completing the 2031A Growth Plan targets in Caledon?
- What are the locational or other attributes of any of the various land areas under consideration in the process that either make them more suitable or less suitable to be selected by the Region for the inclusion in the Bolton settlement area boundary to complete the 2031A Growth Plan targets in Caledon?
- Which lands should be included in the 2031 Bolton Settlement Area Boundary as a result of this planning process? Why should this conclusion be considered to be appropriate by Regional Council?

Over 70 comments were received as of March 28, 2016 and reviewed in consideration of completing this report. In addition, meetings with stakeholders were held at their request with Regional staff. The majority of the submissions are from landowners, developers, or others with an interest, advocating on behalf of their lands for inclusion or selection in the expansion area. **Land use, transportation, and servicing costs** are the common themes in the submissions. The summary of comments and submissions was provided in the Discussion Paper.

2.2 Discussion Paper

As a component of the Region's review process, the *Bolton Residential Expansion Regional Official Plan Amendment Discussion Paper*, dated April 15, 2016, was released by the Region for comments. The Discussion Paper included:

- An overview and analysis of the stakeholder consultation (events and correspondence) and a summary of common issues;
- The establishment of **6 evaluation themes and 18 criteria** that are policy based and focus on issues of interest to the Region while having regard to the criteria used by the Town of Caledon; and,
- Recommendations with respect to the themes and evaluation criterion that would be used to undertake an integrated evaluation of the six Expansion Options and rounding-out areas identified by the Town of Caledon, and the triangle-shaped lands between the South Albion-Bolton Employment Lands and Mayfield Road.

2.3 Regional Staff Reports

In tandem to the development of the Discussion Paper, Regional staff prepared a number of reports/memos that provided a review and analysis of the Expansion Options using the suggested evaluation criteria developed in the Discussion Paper, and include the following:

- Water and Wastewater Infrastructure Analysis;
- Natural Heritage Evaluation;
- Assessment of Agricultural Policy Requirements;
- Fiscal Impact Analysis for BRES ROPA
- Transportation Assessment for the BRES ROPA; and,
- Health Assessment of Proposed Expansion Options for Bolton.

2.4 Stakeholder and Public Comments

Stakeholder and public comments received in response to the request for comments on the Discussion Paper as of May 24, 2016, have been reviewed and summarized. The majority of the comments pertain to the 18 evaluation criteria and suggested rewording or clarification on how some of the criteria will be applied in the evaluation of the Expansion Options.

2.5 Municipal Comprehensive Review

The following 23 evaluation criteria were developed for the Region of Peel by Malone Given Parsons Ltd. (2013) and form the basis for evaluating whether individual settlement area boundary expansions meet the requirements of a Municipal Comprehensive review (MCR).

EV	ALUATION CRITERIA	
1.	Is the proposed settlement area boundary expansion being done at the time of a MCR?	Yes, ROPA 24 concluded there is a need for settlement area boundary expansions in Caledon to meet population and employment growth in Caledon to 2031. Subsequently the Town of Caledon OPA 226 formed the basis for settlement area boundary expansions in Mayfield West, South-Albion Bolton, and Alton. The Bolton Residential Expansion completes the 2031 population and employment growth targets in Caledon from ROPA 24. ROPA 28 (Bolton Employment Land and North Hill Supermarket) and ROPA 29 (Mayfield West Phase 2) preceded the Bolton Residential Expansion.
2.	Is the proposed settlement area boundary expansion based on the population, household, and employment growth forecasts contained in Table 3 of ROPA 24?	Yes. The Town of Caledon adopted OPA 226 on June 8, 2010 to bring the Town's Official Plan into conformity with the Provincial Growth Plan and ROPA 24, and to update the Town's population and employment forecasts and land area allocation for the 2031 planning horizon. OPA 226 established the 2031 population forecasts for the Bolton Rural Service Centre and other communities in Caledon. The ROPA 24 Land Budget determined the Designated Greenfield Area (DGA) density target of 42 residents and jobs per hectare and that a maximum 21,500 residents and 11,000 jobs could be located in future settlement expansions in Caledon. The area of such expansion in Caledon would total 609 hectares and a minimum density of the settlement expansions would be 53 residents and jobs per hectare.

		To meet the Town-wide DGA density target of 42 persons and jobs per hectare, Caledon Council Report titled "OPA 226 Modifications" identified 10,348 persons and 2,520 jobs, 185 hectares of developable lands, and a DGA density target of approximately 69 residents and jobs per hectare to be accommodated within the Bolton Residential Expansion.
3.	Is there insufficient opportunity to accommodate forecasted growth through: i. intensification? ii. redevelopment? iii. in Designated Growth Plan Policy Areas?	No. The Regional Land Budget (ROPA 24) and the Caledon Land Budget (OPA 226) identified that growth could not be accommodated elsewhere and had established population and employment numbers for settlement area boundary expansions in Caledon. There is a need to accommodate some growth through greenfield development, as directed through ROPA 24.
4.	Does the expansion make available sufficient lands for a time horizon not exceeding 2031?	Yes. The Regional Land Budget (ROPA 24) and the Caledon Land Budget (OPA 226) identified a sufficient amount of land area up to the 2031 planning horizon.
5.	Will the timing of the settlement area boundary expansion and the phasing of development within the designated greenfield areas adversely affect the achievement of the intensification and density targets of ROPA 24?	No. ROPA 24 and Caledon OPA 226 established the population and employment forecasts for settlement area boundary expansions in Caledon, and an area of 609 hectares that resulted in a minimum Designated Greenfield Density (DGA) target of 53 residents and jobs per hectare.
6.	If applicable, does the settlement area boundary expansion meet the requirements of the Greenbelt Plan; Niagara Escarpment Plan; Oak Ridges Moraine Conservation Plan; and Lake Simcoe Protection Plan?	Expansion Options adjacent to the Greenbelt Plan were reviewed in the Natural Heritage Evaluation, June 2016.
7.	Is the necessary infrastructure being provided in a financially and environmentally sustainable manner?	Refer to Region of Peel Reports: Water and Wastewater Infrastructure Analysis, June 2016 and Transportation Assessment for the BRES ROPA, June 2016.

	Regarding expansions into Prime Agricultural Areas: Do the lands comprise specialty crop areas? Are there reasonable alternative locations which avoid the Prime Agricultural Area? Within the Prime Agricultural Area, are there reasonable alternative locations on lower priority lands? Have impacts from the proposed settlement area boundary expansion on agricultural operations been mitigated to the greatest extent feasible?	No, (i) to (iii). Yes, (iv) - Refer to the Region of Peel Assessment of Agricultural Policy Requirements Report, June 2016.
9.	Have the policies within Section 2 and 3 of the PPS been applied in determining the most appropriate location for the settlement area boundary expansion?	Yes. The Evaluation Themes, Criteria, and analysis in this Recommendations Report for the Bolton Residential Expansion ROPA are based on technical submissions and background information that responds to the PPS.
10.	Will the settlement area boundary expansion contribute to the overall achievement of the Regional minimum Greenfield density target of 50 people and jobs combined per hectare by 2031?	Yes, the Residential Expansion Area will contribute the Regional OP's overall minimum Greenfield density target as described in Caledon OPA 226; ROPA 24 Land Budget; and population, household, and employment growth forecasts contained in Table 3 of the Regional OP.
11.	Is the settlement area boundary expansion in conformity to the Regional Official Plan?	Yes, the appropriate process and review of the Regional OP was undertaken. To facilitate the expansion, a Regional Official Plan Amendment is required.
12.	Have other relevant Regional interests been confirmed through pre-consultation?	Yes, Town consulted with the Region during the BRES process. The Region's consideration of the BRES application from the Town involved the development of Evaluation Themes and Criteria which also considered Regional interests, the Regional OP, the PPS, the Growth Plan, and stakeholder input.

13.	Does the settlement area boundary expansion protect and enhance the environment and resources, including the identification of a natural heritage system (through an environmental study), in accordance with the policies of ROPA 24?	The Town undertook a screening summary of natural heritage factors of all the expansion option areas in 2013. The evaluation of the expansion option areas in the Region's consideration of the BRES application has considered all available information about natural heritage features and functions. Once an expansion option has been selected through the ROPA process, the identification and protection of the comprehensive Natural Heritage System will be appropriately carried out during the preparation of the Secondary Plan.
14.	Is the settlement area boundary expansion in compliance with the minimum distance separation formula?	Yes, review of Town's Agricultural Impact Assessment provided in Region of Peel Report: Assessment of Agricultural Policy Requirements Report, June 2016.
15.	Has a fiscal impact analysis been completed?	Yes, Refer to Region of Peel Report: Fiscal Impact Analysis for BRES ROPA, June 2016.
16.	Is the settlement area boundary expansion outside of the Greenbelt Plan area?	Yes.
17.	In permitting expansions into rural areas within the Protected Countryside, have the settlement area policies of the Greenbelt Plan and ROPA 24 been applied?	Not applicable, lands are not within the Greenbelt Plan.
18.	Does the settlement area boundary expansion encompass areas within the Protected Countryside (as identified in the Greenbelt Plan)? Have the policies within section 2.2.10.5 of ROPA 24, including the requirements regarding EA's, been fulfilled?	Not applicable, lands are not within the Greenbelt Plan.
19.	Is the settlement area boundary expansion occurring within a Hamlet in the Protected Countryside (as identified in the Greenbelt Plan)? If so, does it fulfill the relevant requirements of ROPA 24?	Not applicable, lands are not within the Greenbelt Plan.

20.	Does the settlement area boundary expansion	Not applicable.
	require the extension of municipal or private	
	communal sewage or water services outside of a	
	settlement area boundary only in the case of	
	health issues or to service existing uses and the	
	expansion thereof adjacent to the settlement?	
21.	Have the sustainable development imperatives in	Yes. The Evaluation Themes, Criteria and analysis in this Recommendations Report for the
	ROPA 20 been considered where appropriate?	Bolton Residential Expansion ROPA are based on a comprehensive review of the PPS,
		Regional OP sustainability policies, and technical submissions and background
		information.
22.	Is the settlement area boundary expansion a logical	Yes. This criterion is dealt with under Theme 4 of this report.
	and contiguous addition to the existing	
	settlement?	
23.	Is the settlement area boundary expansion within	No, the lands are not within the North-South Transportation Corridor, but a portion of
	the Special Policy Area (the SISA and the North-	Expansion Option 6 is within the Strategic Infrastructure Study Area (SISA) from Regional
	South Transportation Corridor)? If so, does the	OP Schedule D and the Conceptual GTA West Corridor from Regional OP Schedule E.
	proposal predetermine or preclude the outcome of	Five of the Bolton Expansion Options are outside of the GTA West Corridor Focused
	the GTA West Corridor Environmental Assessment?	Analysis Area (FAA). Half of the proposed Option 6 and the Triangle lands are within the
		FAA. Refer to Region of Peel Report: Transportation Assessment for the BRES ROPA, June
		2016.

2.6 Recommendations Report

This Recommendations Report considers all of the prior work, and the recent submissions and technical analysis submitted by stakeholders, members of the public, and Regional staff, to provide supportable recommendations on boundary expansion to the Region of Peel.

The Recommendations Report includes:

- A review of comments received to date on the Discussion Paper;
- An update to the evaluation criteria based on comments received from the public, stakeholders, and the Region of Peel Inter-Departmental Staff Team;
- Evaluation of the six potential Expansion Options, the three Rounding Out Areas identified in the Town's BRES, as well as the Triangle lands between the South Albion-Bolton Employment Lands and Mayfield Road, based on the findings of the staff reports, consultant analysis, and stakeholder and public comments; and,
- Recommendations for the Region to consider for the preparation of the Draft Regional Official Plan policies for the Bolton Residential Expansion.

3.0 Evaluation Themes and Criteria

3.1 Summary of Comments on the Proposed Peel Criteria.

The following is a review of the comments received from stakeholders and the public on the Discussion Paper, as of May 24, 2016, that are specifically related to the proposed Peel Criteria. The comments have been organized under the proposed 6 Themes and 18 Criteria.

PEEL PROPOSED CRITERIA COMMENTS

THEME ONE – Protect Natural Heritage features and their associated functions.

<u>Criterion 1</u> Are there significant natural heritage features/functions within the expansion area that have an adverse impact on the development potential of the lands and/or on the design and layout of the new community?

- Why "adverse impacts" are included as a test and why terminology has changed from Caledon Criteria 5. (Meridian)
- Consider rewording "To what extent does protection of significant natural heritage features and functions within the expansion area constrain the ability to design a new community and its associated infrastructure?" (GSA)

<u>Criterion 2</u> How well can the development of transportation, water, and wastewater infrastructure in the expansion area minimize impacts on the environment?

- Question the use of the word "well", and the testing process (Meridian)
- Typically considered part of an environmental assessment process, not clear how this will be considered at this scale (Meridian) and (GSA)

THEME TWO – Promote coordinated, efficient, and cost effective infrastructure.

<u>Criterion 3</u> How well can development in the expansion area make the most efficient use of existing Regional transportation, water, and wastewater infrastructure?

- Question the use of the word "well", and the testing process (Meridian)
- Criteria 3, 4, 5 are measuring the same thing, optimization and/or cost of infrastructure. More information required on how criteria will be measured. Emil Kolb Parkway should be a consideration. (GSA)
- Criterion 3 should include "planned" infrastructure (SGL)

<u>Criterion 4</u> Is a significant amount of new transportation, water, and wastewater infrastructure required to provide servicing in the expansion area?

- Caledon Criterion 8 is similar to Criterion 4, acknowledge that 2021 is referenced. (Meridian)
- Appears that "significant" is the test, not clear (Meridian)

- Emil Kolb Parkway should be a consideration. (GSA)
- Clarification required on the evaluation of Criterion 4 is it based on cost? And how will it be measured differently than Criterion 7? (SGL)

<u>Criterion 5</u> Can Regional transportation, water, and wastewater infrastructure be provided in a cost effective manner to properly service development in the expansion area and potential future expansion areas?

• Emil Kolb Parkway should be a consideration. (GSA)

<u>Criterion 6</u> How well can development in the expansion area support the establishment of a full range of transportation mobility options, including public transit, active transportation, and carpooling?

- Question the use of the word "well", and the testing process (Meridian)
- Importance of this criterion and specifics of how it will be evaluated. (GSA)
- Include new criterion "Does development in the expansion area support and promote the establishment of GO Rail services to Bolton?" (GSA)
- Criterion 6 should use measurable measures, including distance and ability to accommodate local daily trips (SGL)
- Consider the GO Rail Station under Criterion 6

THEME THREE – Promote fiscal responsibility.

Criterion 7 Does the development of the expansion area have any substantial negative financial risk to the Region of Peel?

- Not clear on the difference between 7 and 8 (Meridian)
- Not clear what the "substantial" threshold is, how 'substantial negative financial risk' is defined. (Meridian) and (GSA)
- Criterion 7 should not be limited to the Region's financial risk (SGL)

<u>Criterion 8</u> Will the development of the expansion area and resultant Regional infrastructure be cost effective, including operational and maintenance costs?

- Closely related to 3, 4, 5 and 7. Should not be limited to only Regional infrastructure. (GSA)
- The meaning of "cost effective" should be clarified. It is not clear whether the most cost-effective option will always be the least-cost option. It does not consider costs to Provincial or Local infrastructure. Finally, the same possibility of front-ending exists, where costs are still passed onto the end user. (SGL)

THEME FOUR – Ensure compact, complete, and healthy communities.

<u>Criterion 9</u> Is the expansion area a logical and contiguous extension to the current built-up area that can be well integrated into the fabric of the existing residential community, and will it have any impacts on future planned residential areas?

• Include Option's ability to establish a contiguous link between existing uses and the future GO rail station and related transit linkages. (GSA)

- Recognize unique position of triangle lands, include reference to employment lands/uses (BoltCol)
- Criteria 9 and 14 suggest a bias towards separating residential and employment uses. They should consider the need to integrate employment uses. (SGL)
- Criterion 9 appears to be measuring two different matters. The latter part "impacts on future planned residential area" should be a separate criterion. (SGL)

<u>Criterion 10</u> Can the expansion area achieve planned urban density targets, and an appropriate range and mix of housing types, including housing that is considered more affordable?

- Need to understand the measures and factors used in the evaluation all options are subject to the same density target. (GSA)
- Recognize unique position of triangle lands, include reference to employment lands/uses (BoltCol)
- Criterion 10 should consider adherence to the Peel Land Budget to determine the appropriate mix of housing. Further, it should consider appropriate employment mix. (SGL)
- How will ROA's be evaluated under Criterion 10 and the achievement of density targets? (GSA)

<u>Criterion 11</u> Can the expansion area develop in a form that enables healthy outcomes both within the expansion area, and in the built-up areas surrounding it?

- Not clear what "healthy outcomes" means. (Meridian)
- Need to understand the measures and factors used to evaluate this criterion. (GSA)
- It is unclear what a health assessment evaluates or assesses commuting distance should be a factor. (SGL)

Criterion 12 Will new development in the expansion area optimize the use of existing and already planned community infrastructure and services?

• Not clear why "services" is included, community infrastructure is a defined term in the Growth Plan (Meridian) and (GSA)

<u>Criterion 13</u> Does the location of the expansion area support the planned function of existing and already planned commercial areas in Bolton?

• No Regional retail facilities in Bolton, unclear how the Region has an interest distinct from the Town. (GSA)

<u>Criterion 14</u> Will the residential character of the expansion option have any detrimental impacts on the function of existing and planned employment areas, or their future expansion?

- Remove "character" and replace with "development". (Meridian)
- The consideration of the impacts of the expansion area on the future expansion of planned employment areas is supported. (Meridian)
- Addresses two separate matters, consider dividing this criterion into two for a more traceable analysis. (SGL)
- Recognize unique position of triangle lands, include reference to employment lands/uses (BoltCol)

THEME FIVE – Protect agricultural lands and aggregate resources.

Criterion 15 Does the development of the expansion area minimize land use conflicts with existing farm operations in the adjacent agricultural area?

• No relative differentiation between Options, previously deleted in Town evaluation. (GSA)

Criterion 16 Does the expansion area represent an alternative that uses lower priority agricultural lands?

- All lands are considered prime agricultural lands (Meridian)
- No relative differentiation between Options, previously deleted in Town evaluation. (GSA)

Peel Criterion 17 Does the expansion area include any aggregate resources that require long-term protection?

• There are no areas that include high potential mineral aggregate resources in any of the Option Areas. (GSA)

THEME SIX – Conformity with applicable policy frameworks.

<u>Criterion 18</u> Is the Regional Official Plan Amendment that implements the Bolton Residential Expansion Area consistent with the Provincial Policy Statement and does it conform with Places to Grow and the Regional Official Plan?

- Not clear how the Region's criteria actually meet the requirements of the Municipal Comprehensive Review (GSA)
- Already addressed through ROPA 24 and OPA 226. (SGL)

3.2 General Comments

The following is a summary list of general comments on the Discussion Paper that may not pertain to specific criteria, but provide both suggestions for additional criteria and commentary on the contents of the report. The complete Public Consultation Comment Matrix is available on the Region of Peel website.

- One of the main and recurring comments from the stakeholders was a clarification of the evaluation process and methodology, including an understanding of the relative importance and weighting of each criterion and the measures/specifics of how each criterion is being evaluated. The methodology of evaluation is detailed in this report.
- The Discussion Paper did not state how the comments received will be considered in the evaluation process. (Town of Caledon)
- A thorough discussion is lacking in the Discussion Paper about how to deal with pre 2031 and post 2031 growth relative to the proposed new settlement area. (Town of Caledon)

- The Discussion Paper did not properly frame the criteria and state applicability of policies. (Town of Caledon)
- The Discussion Paper does not contain criteria related to the protection of the GTA West Transportation Corridor. (Town of Caledon) and (Meridian)
- An interim step is required where the methodology is established and circulated for public review before the actual Integrated Assessment is carried out. (Meridian)
- Include discussion of the 23 Regional evaluation criteria for a Municipal Comprehensive Review. (Meridian)
- Ensure that the Region's evaluation and selection of a BRES Option area is based on the principals of good planning, which includes a consideration of local policies and issues, as well as local community values and objectives, including those summarized in stakeholder comments. (GSA)
- Precise definitions are required for 'substantial negative financial risk', 'cost effective', 'adverse impact', 'most efficient', 'how well', 'significant'. (GSA)
- Elimination of subjective language, such as "how well" and definition of "significant", addition of objective measures to clarify subjective language. (GSA)
- The criteria amalgamate the evaluation of transportation, water, and wastewater servicing infrastructure into several criteria. There is concern that the weighting of importance for each type of servicing infrastructure is not well understood, transparent, or easily measured with this amalgamation of the criteria. (GSA)
- Duplication in the evaluation as 6 out of the 18 criteria speak to either the optimization of and/or cost of servicing infrastructure. (GSA)
- A criterion should be included in the Region's evaluation that takes into account a much longer term perspective than the 20-30 year planning horizon set out in the PPS and Growth Plan. (GSA)
- Rounding out areas require specific criteria to evaluate their suitability. Additional clarification required to identify how these criteria will be evaluated independently and applied to the ROA's. (GSA)

- Discussion Paper aligns with group's suggestions. Detailed understanding of evaluation is missing. (YVB)
- Population of MW2 should be 10,504 (census) versus 10,348. (SGL)
- Discussion of Theme 4 should include the relevant employment sections of the Provincial Policy Statement (s.1.3) and the Growth Plan (s.2.2.6). In addition:
 - Public transit, servicing, and GTA West be considered as criteria.
 - Public Transit as transit will help alleviate traffic congestion and sustainable.
 - Financial Cost cost of servicing be considered as Regional issue.
- GTA West –should the GTA West proceed; Option 6 lands should be mixed use/high end employment lands.
- Whitebelt Visioning Exercise by Caledon included a map indicating public preference for expansion. Option 5 was preferred based on the number of "dots" on the map in the area. Suggests an extended Option 5 that extends to The Gore Road. (public)

3.3 Updated Peel Themes and Criteria

Overview of Criteria

The following **6 themes and 18 criteria** were developed for the Region of Peel based on a review of Provincial and Regional policies, stakeholder and public comments, as well as the criteria developed for the Caledon BRES submission. To respond to comments received from the stakeholders and to address the long-term urban structure implications for Bolton, a new Theme 6 has been developed (Appendix A). Theme 6 has been modified from its original focus on conformity with applicable policy frameworks to more fully examine Bolton's long-term urban structure.

Further revisions include the removal of "cultural heritage" as it is not considered a Regional interest and the removal of "aggregate resources" because there are no aggregate resources in the vicinity of the Expansion Options. With the exception of the three new criteria included in Theme 6, a number of adjustments and/or revisions to the criteria wording were provided with the majority of the refinements considered to be editorial in nature.

The following are the updated **Peel Themes and Criteria** that were used to evaluate the Expansion Options:

THEME ONE – Protect Natural Heritage features and their associated functions.

Peel Criterion 1 - Are there significant natural heritage features/functions within the Expansion Options that have a moderate to high impact on the development potential of the lands and/or on the design and layout of the new community?

Peel Criterion 2 - Can the development of transportation, water, and wastewater infrastructure in the Expansion Option minimize impacts on the environment?

THEME TWO – Promote coordinated, efficient, and cost effective infrastructure.

Peel Criterion 3 - Will development in the Expansion Option make the most efficient use of existing Regional transportation, water, and wastewater infrastructure?

Peel Criterion 4 - Is a substantial amount of new transportation, water, and wastewater infrastructure required to provide servicing in the Expansion Option?

Peel Criterion 5 - Can Regional transportation, water, and wastewater infrastructure be provided in a cost effective manner to properly service development in the Expansion Option and potential future Expansion Options?

Peel Criterion 6 - Can development in the Expansion Option support the establishment of a full range of transportation mobility options, including public transit, active transportation, and carpooling?

THEME THREE – Promote fiscal responsibility.

Peel Criterion 7 - Does the development of the Expansion Option have any negative financial risk to the Region of Peel?

Peel Criterion 8 - Will the development of the Expansion Option and resultant Regional infrastructure be cost effective, including operational and maintenance costs?

THEME FOUR – Ensure compact, complete, and healthy communities.

Peel Criterion 9 - Is the Expansion Option a logical and contiguous extension to the current built-up area that can be well integrated into the fabric of the existing residential community?

Peel Criterion 10 – Are there constraints that may preclude the Expansion Option from achieving planned density targets, and an appropriate range and mix of housing types, including housing that is considered more affordable?

Peel Criterion 11 - Can the Expansion Option develop in a form that enables healthy outcomes, both within the expansion area and in the built-up areas surrounding it?

Peel Criterion 12 - Will new development in the Expansion Option optimize the use of existing and already planned community infrastructure?

Peel Criterion 13 - Does the location of the expansion area support the planned function of existing and already planned commercial areas in Bolton?

THEME FIVE – Protect agricultural lands.

Peel Criterion 14 - Does the development of the Expansion Option minimize land use conflicts with existing farm operations in the adjacent agricultural area?

Peel Criterion 15 - Does the Expansion Option represent an alternative that uses lower priority agricultural lands?

THEME SIX – Response to long-term urban structure implications.

Peel Criterion 16 - Will the residential development of the Expansion Option have any detrimental impacts on Bolton's long-term urban structure with respect to its ability to accommodate future expansions beyond the 2031 planning horizon?

Peel Criterion 17 - Will the residential development of the Expansion Option have any detrimental impacts on Bolton's ability to promote appropriate development in proximity to the potential high order transit stations on the rail line?

Criterion 18 – Will the residential development of the Expansion Option have any detrimental impacts on Bolton's long-term urban structure with respect to its ability to protect accessible Employment Areas in proximity to the Planned GTA West Transportation Corridor (Highway 413) and the Highway 427 Extension?

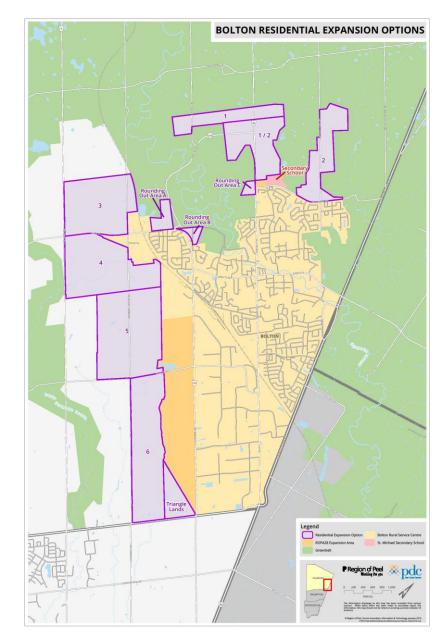
4.0 Methodology and Evaluation

4.1 Methodology

The work program for this project included two primary phases. The first phase was the establishment and refinement of the Themes and Criteria that form the basis for the second phase – the evaluation of the Expansion Options.

The six Expansion Options, the Rounding Out Areas A, B, and C and the Triangle Lands are all geographic areas surrounding Bolton that were provided to the team at the beginning of the process, and have not been changed through this analysis.

Map 1 identifies the Bolton Residential Expansion Options.



Map 1: Bolton Rural Service Centre, Region of Peel

Phase 1: Creating the Themes and Criteria

The process of creating the criteria included a number of steps, as follows:

- 1. Review of the Town of Caledon's work in establishing Expansion Options, creating Evaluation Criteria, the weighting of those Criteria and evaluating the Expansion Options;
- 2. Review of public, stakeholder and agency submissions that commented on the Town of Caledon's work, and request for a Regional Official Plan Amendment;
- 3. Review of the Region of Peel Official Plan, the Planning Act, the Provincial Policy Statement and the Growth Plan;
- 4. Discussion 1 with Region of Peel Inter-Departmental Staff Team;
- 5. Preparation of DRAFT Evaluation Themes and Criteria;
- 6. Review of public, stakeholder and agency comments;
- 7. Discussion 2 with Region of Peel Inter-Departmental Staff Team; and,
- 8. Refinement and finalization of the Evaluation Themes and Criteria.

Overall, the Evaluation Themes and Criteria have been vetted by the public, stakeholders, and the Region's Inter-Departmental Staff Team. They are considered a reasonable reflection of the interests of the Region of Peel with respect to the Bolton Residential Expansion Study exercise. The criteria relate to the Provincial and Regional policy frameworks and include measures that allow for a suitable comparative evaluation of the six Expansion Options, the Rounding Out Areas, and the Triangle.

Phase 2: Evaluating the Expansion Options

The second phase of the project is the evaluation of the Expansion Options and is based on a number of key guiding principles:

- 1. The land areas that comprise the six Expansion Options are considered in their entirety, without regard to the phasing of development, or the creation of hybrid options that would combine Expansion Options, or subdivide them into smaller land areas;
- 2. The evaluation of the Expansion Options is a comparative evaluation, where the Expansion Options are assessed in relation to each other;

- 3. The evaluation as applied to each Expansion Option utilized a ranking of the options under each theme and criteria, as follows:
 - Achieves most generally met the requirements of the Criteria
 - Achieves some met the requirements of the Criteria in some measure or degree; or to some extent
 - Achieves least did not fully meet the requirements of the Criteria
- 4. The Evaluation Themes and Criteria are policy based, and, like Provincial and Regional policy frameworks, no priority or weighting is assigned to differentiate the importance of one Theme over another, regardless of the number of criteria or measures. All Themes are considered equally; and,
- 5. Notwithstanding that some of the Criteria include quantitative measures, the evaluation is fundamentally qualitative, relying upon the professional opinions of the consultant team and input from members of the Region of Peel's Inter-Departmental Staff Team.

With respect to the evaluation process, the following provides a brief summary:

- 1. The consultant team and the Region of Peel's Inter-Departmental Staff Team began the Expansion Option evaluation process after the DRAFT Themes and Criteria were prepared. The consultant team and each of the participating Regional Departments established their own measures and carried out their initial evaluation independently from each other.
- 2. Following the initial evaluation, the consultant team and the Region of Peel's Inter-Departmental Staff Team met on several occasions to review the work in progress and to discuss and refine their individual analyses. The consultant team, in addition to focusing on Themes Four and Six, assisted in coalescing the findings of the individual Regional Departments into a cohesive evaluation process, leading to coherent conclusions/recommendations.

4.2 Evaluation of the Expansion Options

The following charts include the evaluation of the six Expansion Options under the **6 themes and 18 evaluation criteria** based on the findings of the Regional staff technical reports and evaluation and analysis of the lands from a qualitative perspective with the understanding that the Expansion Options are undeveloped parcels of land.

4.2.1 Theme 1: Protect Natural Heritage features and their associated functions.

THEME ONE	OPTION 1	OPTION 2	OPTION 3	OPTION 4	OPTION 5	OPTION 6
Criterion 1 Are there significant natural heritage features/functions within the expansion area that have a moderate to high impact on the development potential of the lands and/or on the design and layout of the new community?	Significant woodland, TRCA regulated area, headwater drainage feature, drain to Redside Dace habitat	Water body present, significant woodland present, TRCA regulated area, headwater drainage feature, drain to Redside Dace habitat	Water body present, TRCA regulated area, headwater drainage feature, drain to Redside Dace habitat	Woodland area present, unevaluated wetlands present, TRCA regulated area, headwater drainage feature, drain to Redside Dace habitat	Significant woodland present, unevaluated wetlands present, TRCA regulated area, headwater drainage feature, drain to Redside Dace habitat	Unevaluated wetland present, TRCA regulated area, headwater drainage feature
*Please refer to Appendix C Natural Heritage Evaluation						
	Most	Some	Most	Least	Some	Most
Criterion 2 Can the development of transportation, water, and wastewater infrastructure in the expansion area minimize impacts on the environment? *Please refer to Appendix C Natural Heritage Evaluation	Water Extension requires crossing of Humber River, Greenbelt and TRCA lands Wastewater Collection and system upgrades requires minor crossing of Humber	Water Extension requires crossing of Humber River, Greenbelt and TRCA lands Wastewater Collection and system upgrades requires minor crossing of Humber River, major	Water Extension does not require crossing of Humber River, Greenbelt or other natural areas Wastewater Collection and system upgrades does not require crossing of Humber River, no	Water Extension does not require crossing of Humber River, Greenbelt or other natural areas Wastewater Collection and system upgrades does not require crossing of	Water Extension does not require crossing of Humber River, Greenbelt or other natural areas Wastewater Collection and system upgrades do not require crossing	Water Extension may require crossing of Humber River, Greenbelt or other natural areas Wastewater Collection and system upgrades do not require
	River, major	expansion of Bolton	pumping station	Humber River, no	of Humber River,	crossing of

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and	expansion of Bolton	SPS and new	upgrades, serviced	pumping station	no pumping station	Humber River, no
Annandiy F Transportation	SPS and new	pumping station,	locally	upgrades, serviced	upgrades, serviced	pumping station
Appendix F Transportation Assessment for the BRES	pumping station,	increased pumping		locally	locally	upgrades,
ROPA	increased pumping					serviced locally
KUPA	<u>Transportation</u>	<u>Transportation</u>	<u>Transportation</u>	<u>Transportation</u>	<u>Transportation</u>	<u>Transportation</u>
	Transit and active	Car oriented,	Car oriented, rail	Car oriented, rail	Least amount of	Least amount of
	trans. opportunities	medium amount of	grade separation	grade separation	infrastructure	infrastructure
		intersection			improvements	improvements,
		improvements				sustainable trans.
		required				орр.
	Least	Least	Most	Most	Most	Some
Overall Evaluation	SOME	LEAST	MOST	SOME	SOME	SOME

4.2.2 Theme 2: Promote coordinated, efficient, and cost effective infrastructure.

THEME TWO	OPTION 1	OPTION 2	OPTION 3	OPTION 4	OPTION 5	OPTION 6
Criterion 3	<u>Water</u>	<u>Water</u>	<u>Water</u>	<u>Water</u>	<u>Water</u>	<u>Water</u>
Will development in the	Existing Zone 6 will	Existing Zone 6 will	Existing Zone 6 will be	Existing Zone 6 and	Existing Zone 6	Existing Zone 6
expansion area make the	be underutilized,	be underutilized,	underutilized, potential	booster station for		
most efficient use of	potential to service	potential to service	to service Rounding Out	some areas, potential	<u>Wastewater</u>	<u>Wastewater</u>
existing Regional	Rounding Out Areas	Rounding Out Areas	Areas with proposed	to service Rounding	Can be services	Can be services
transportation, water, and	with proposed	with proposed	infra.	Out Areas with	through extension of	from existing
wastewater infrastructure?	infrastructure	infrastructure		proposed	existing	Zones 5 and 6
	<u>Wastewater</u>	<u>Wastewater</u>	<u>Wastewater</u>	infrastructure		
*Please refer to Appendix B	Require upgrades to	Require upgrades to	Utilize existing capacity	<u>Wastewater</u>	<u>Transportation</u>	<u>Transportation</u>
Water and Wastewater	existing, potential to	existing, potential to	of Coleraine Trunk	Utilize existing	Newly widened	Newly widened
Evaluation and Appendix F	service Rounding	service Rounding Out	Sewer, potential to	capacity of Coleraine	Coleraine Dr.	Coleraine Dr.
Transportation Assessment	Out Areas with	Areas with existing	service Rounding Out	Trunk Sewer, new		Access to planned
for the BRES ROPA	existing and	and proposed infra.	Areas with existing and	service area does not		widening of
	proposed infra.	<u>Transportation</u>	proposed infra., new	require connection to		Mayfield Road.
	<u>Transportation</u>	Contributes to	service area does not	existing urban core		
	Access to Emil Kolb	congestion on King	require connection to	system		
	Parkway and Hwy	Street, Queen Street,	existing urban core	<u>Transportation</u>		
	50, contributes to	and Albion Vaughan	system	Contributes to		
	congestion on King	Townline	<u>Transportation</u>	congestion on King		
	Street and Queen		Contributes to	and Queen Streets.		
	Street		congestion on King and	May require grade		
			Queen Streets. May	separation at King St.		
			require grade			
			separation at King St.			
	Least	Least	Least	Some	Most	Most

	_					_
Criterion 4	<u>Water</u>	<u>Water</u>	<u>Water</u>	<u>Water</u>	<u>Water</u>	<u>Water</u>
Is a substantial amount of	Requires new Zone	Requires new Zone 7,	Requires new Zone 7,	Requires new smaller	Requires minimal	Requires relatively
new transportation, water,	7, with elevated	with elevated tank	with elevated tank and	Zone 7, booster	section of new water	short section of
and wastewater	tank and pumping	and pumping station,	pumping station, site	station, site	main, natural	new water main,
infrastructure required to	station, site	site acquisition for	acquisition for elevated	acquisition for	extension of existing	natural extension
provide servicing in the	acquisition for	elevated tank and	tank and booster,	booster station,	and ability to provide	of existing system
expansion area?	elevated tank and	booster, very long	relatively long section	relatively short	infra. base for future	<u>Wastewater</u>
*Please refer to Appendix B	booster, long	section of new water	of new water main	section of new water	growth	Requires minimal
Water and Wastewater	section of new	main	<u>Wastewater</u>	main, natural	<u>Wastewater</u>	section of new
Evaluation and Appendix F	water main	<u>Wastewater</u>	Requires relatively long	extension of existing	Requires minimal	sewer, natural
Transportation Assessment	<u>Wastewater</u>	Upgrades to ext. will	section of new sewer	and ability to provide	section of new sewer,	extension of
for the BRES ROPA	Upgrades to existing	present higher	<u>Transportation</u>	infra. base for future	natural extension of	existing system
Jor the Brits Horri	will present higher	potential for conflict	Rail grade separation at	growth	existing system and	<u>Transportation</u>
	potential for conflict	with existing utilities,	King Street. Medium	<u>Wastewater</u>	ability to provide	Existing and
	with existing	requires site	cost for intersection	Requires relatively	infra. base for future	planned Mayfield
	utilities, requires	acquisition for local	improvements	long section of new	growth	widening, no
	site acquisition for	sewage pump station		sewer, natural	<u>Transportation</u>	additional
	local sewage pump	and long section of		extension of existing	Minimum cost for	improvements
	station and long	new sewer		system and ability to	intersection	
	section of new	<u>Transportation</u>		provide infra. base	improvements	
	sewer	Medium cost for		for future growth		
	<u>Transportation</u>	intersection		<u>Transportation</u>		
	Highest estimated	improvements		Rail grade separated		
	cost for intersection			at King Street.		
	improvements.			Medium cost for		
				intersection		
				improvements		
	Least	Least	Least	Some	Most	Most

Criterion 5	<u>Water</u>	<u>Water</u>	<u>Water</u>	<u>Water</u>	<u>Water</u>	<u>Water</u>
Can Regional	Storage facility and	Storage facility and	Storage facility and	Storage facility and	Require investment	Require
transportation, water, and	pumping station	pumping station	pumping station	pumping station	in water mains, with	investment in
wastewater infrastructure	require significant	require significant	require significant	require significant	potential for long-	water mains, with
be provided in a cost	capital investment,	capital investment,	capital investment,	capital investment,	term servicing,	potential for long-
effective manner to	higher operational	higher operational	higher operational and	higher operational	minimal operational	term servicing,
properly service	and maintenance	and maintenance	maintenance costs	and maintenance	and maintenance	minimal
development in the	costs	costs, longest water		costs	costs	operational and
expansion area and	<u>Wastewater</u>	main section requires	<u>Wastewater</u>	<u>Wastewater</u>	<u>Wastewater</u>	maintenance costs
potential future expansion	Sewage pump	highest capital	Long and deep sewer	Long and deep sewer	Long section of deep	<u>Wastewater</u>
areas?	station expansion	investment	requires high capital	requires high capital	sewer requires a high	Shortest section of
*Please refer to Appendix B	requires significant	<u>Wastewater</u>	investment, can be	investment, can be	capital investment,	sewer requires low
Water and Wastewater	capital investment,	Sewage pump station	serviced by gravity	serviced by gravity	can be serviced by	capital investment,
Evaluation and Appendix F	long section of new	expansion requires	(reduces maintenance	(reduces	gravity (reduces	can be serviced by
Transportation Assessment	sewer requires high	significant capital	cost compared to a	maintenance cost	maintenance cost	gravity (reduces
for the BRES ROPA	capital investment	investment, longest	pumped alternative)	compared to a	compared to a	maintenance cost
Jor the BRES NOTT	<u>Transportation</u>	section of new sewer	<u>Transportation</u>	pumped alternative)	pumped alternative)	compared to a
	Highest estimated	requires highest	Rail grade separation at	<u>Transportation</u>	<u>Transportation</u>	pumped
	cost for intersection	capital investment	King Street. Medium	Rail grade separation	Minimum cost for	alternative)
	improvements.	<u>Transportation</u>	cost for intersection	at King Street.	intersection	<u>Transportation</u>
		Medium cost for	improvements)	Medium cost for	improvements	Existing and
		intersection		intersection		planned Mayfield
		improvements		improvements		widening, no
						additional
						improvements
	Least	Least	Least	Some	Most	Most

*Please refer to Appendix F Transportation Assessment for the BRES ROPA	Criterion 6 Can development in the expansion area support the establishment of a full range of transportation mobility options, including public transit, active transportation, and carpooling?	Close to existing GO Bus routes, multiple options for walking/ cycling (trail/sidewalk)	Close to existing GO Bus routes, some options for walking/cycling (sidewalk)	Close to future potential train station (not guaranteed), some options for walking/cycling (sidewalk/multi-use trail)	Close to future potential train station (not guaranteed), some options for walking/cycling (sidewalk/multi-use trail)	Not serviced by transit, limited options for walking/cycling (paved shoulder), least disruption to truck traffic	Close to existing carpool lot, future HOV lanes, future Brampton Transit, walking/cycling along Mayfield
Most Some Least Least Some Most	Transportation Assessment	Most	Some	Least	Least	Some	Most

4.2.3 Theme 3: Promote fiscal responsibility.

THEME THREE	OPTION 1	OPTION 2	OPTION 3	OPTION 4	OPTION 5	OPTION 6
Criterion 7	Requires a relatively	Requires a relatively	Requires a relatively	Requires a moderate	Requires a	Requires a relatively
Does the development of	high investment in	high investment in	high investment in	investment in water	relatively low	low investment in
the expansion area have	water and	water and	water and	and wastewater	investment in water	water and
any negative financial	wastewater	wastewater	wastewater	infrastructure for a	and wastewater	wastewater
risk to the Region of	infrastructure for a	infrastructure for a	infrastructure for a	new booster station	infrastructure	infrastructure
Peel?	new pressure zone	new pressure zone	new pressure zone	and a grade		
*Please refer to Appendix			and grade separation	separation		
E Fiscal Impact Analysis						
L Fiscul IIIIpact Allalysis						
	Least	Least	Least	Some	Most	Most
Criterion 8	Relatively high	Relatively high	Relatively high	Moderate expected	Relatively low	Relatively low
Will the development of	expected incremental	expected incremental	incremental	incremental	expected	expected
the expansion area and	operating and	operating and	operating and	operating and	incremental	incremental
resultant Regional	maintenance cost to	maintenance cost to	maintenance costs to	maintenance costs to	operating and	operating and
infrastructure be cost	support new pressure	support new pressure	support new pressure	support new booster	maintenance costs	maintenance costs to
effective, including	zone, new collection	zone, new collection	zone, new collection	station, new	to support	support additional
operational and	area, intersection	area, intersection	area, grade	collection area, grade	additional feeder	feeder main, new
maintenance costs?	improvements	improvements	separation,	separation,	main, new	collection area,
*Please refer to Appendix			intersection	intersection	collection area,	intersection
E Fiscal Impact Analysis			improvements	improvements	intersection	improvements
E riscar impact rinarysis					improvements	
	Least	Least	Least	Some	Most	Most
Overall Evaluation	LEAST	LEAST	LEAST	SOME	MOST	MOST

4.2.4 Theme 4: Ensure compact, complete, and healthy communities.

THEME FOUR	OPTION 1	OPTION 2	OPTION 3	OPTION 4	OPTION 5	OPTION 6
Criterion 9 Is the Expansion Option a logical and contiguous extension to the current built-up area that can be well integrated into the fabric of the existing residential community?	Located along Hwy 50, north of existing residential and existing and future public and retail services, no potential for future expansion of the community beyond the option area	Located north of existing residential and east of existing and future public and retail services, no potential for future expansion of the community beyond the option area	Existing residential to the east, separated by rail line, adjacent Employment Lands, potential for future residential community expansion beyond 2031	Existing residential to the northeast, separated by rail line, adjacent Employment Lands, potential for future further residential community expansion beyond 2031	Separated by rail line, employment lands, no existing contiguous residential within walking distance	Separated by rail line, employment lands, no existing contiguous residential within walking distance
	Some	Some	Most	Most	Least	Least
Criterion 10 Are there constraints that may preclude the expansion area from achieving planned density targets, and an appropriate range and mix of housing types, including housing that is considered more affordable?	Irregular and fragmented shape due to the surrounding Greenbelt, Hwy 50 and Emil Kolb Parkway bisect the option area. Can support density target and housing mix.	Results in 2 fragmented settlement areas separated by the Greenbelt. Can support density target and housing mix.	Regular shape, limited environmental features, appropriate developable area. Can support density target and housing mix.	Numerous environmental features creating irregular and fragmented shape, limited crossings of environmental lands further reducing developable area. Can support density target and housing mix.	Large woodlot, regular shape, appropriate, developable area, adjacency to large employment area may be a factor particularly for southern portion Minimum Distance Separation setback. Can support density target and housing mix.	Long narrow shape, adjacency to large employment area may be a factor Minimum Distance Separation setback. Can support density target and housing mix.
	Some	Least	Most	Some	Some	Some

Criterion 11

Can the expansion area develop in a form that enables healthy outcomes, both within the expansion area and in the built-up areas surrounding it?

Evaluation based on 17 Health Assessment Criteria established under four core elements of the Healthy Development Assessment (HDA) – Density, Service Proximity, Land Use, and Connectivity.

*Please refer to Appendix G

Health Assessment of Proposed Expansion Options

for the more detailed analysis and evaluation of the Expansion Options based on the 17 Health Assessment Criteria.

	MOST	LEAST	MOST	SOME	SOME	LEAST	
Criterion 12	Located along Hwy	Located east of	Proximity to one	Proximity to one	Land locked,	Closest to Hwy 50	
Will new development in	50, GO Bus stop,	existing schools and	public school,	public school,	separated by	and Mayfield, GO	
the expansion area	closest to existing	community centre,	proximity to parks,	proximity to parks,	employment, no	Park and Ride, but	
optimize the use of	schools, com.	GO Bus stop, parks,	car oriented access	car oriented to other	proximity to schools,	separated by	
existing and already	centre, parks, close	car oriented access	to other existing	existing services	car oriented access	employment, no	
planned community	to downtown, car	to other existing	services		to other existing	proximity to schools,	
infrastructure?	oriented access to	services			services	car oriented access	
*Please refer to Appendix	other existing					to other existing	
F Transportation	services					services	
Assessment for the BRES							
ROPA							
710171							
	Most	Most	Some	Some	Least	Least	

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Criterion 13 Does the location of the expansion area support the planned function of existing and already planned commercial areas in Bolton?	Located along Hwy 50, north of existing and planned commercial services (North hill Commercial), downtown access	Located north and east of existing and planned commercial services (North Hill Commercial)	West of planned commercial services (North Hill Commercial) and downtown, access along King	Southwest of planned commercial services (North Hill Commercial) and downtown, access along King	Limited access to Retail Corridor along Hwy 50, access through Employment Lands	Access to Retail Corridor along Hwy 50, through Employment Lands, access to Mayfield road
	Most	Most	Most	Some	Least	Some
Overall Evaluation	MOST	SOME	MOST	SOME	LEAST	LEAST

4.2.5 Theme 5: Protect agricultural lands.

THEME FIVE	OPTION 1	OPTION 2	OPTION 3	OPTION 4	OPTION 5	OPTION 6
Criterion 14	One MDS setback, 10	One MDS setback,	Two MDS setbacks,	One minor setback, 8	No MDS setbacks, 10	One minor setback, 5
Does the development of	ha restricted by MDS,	>10 ha restricted by	10 ha restricted by	active and retired	active and retired	active and retired
the expansion area	5 active and retired	MDS, 5 active and	MDS, 12 active and	farms, less interface	farms (excluding	farms (excluding
minimize land use	farms, most interface	retired farms, most	retired farms, less	with agricultural	farms within ROPA	farms within ROPA
conflicts with existing	with agricultural	interface with	interface with agric.	areas than Options 1	28 lands), less	28 lands), less
farm operations in the	areas	agricultural areas	areas than Options 1	and 2	interface with	interface with
adjacent agricultural			and 2		agricultural areas	agricultural areas
area?					than Options 1 and 2	than Options 1 and 2
	Least	Least	Some	Most	Most	Most
Criterion 15	59 ha Prime Agric.	206 of Prime Agric.	165 ha Prime Agric.	200 ha Prime Agric.	271 ha Prime Agric.	206 ha Prime Agric.
Does the expansion area	Land - 39% of Option	Land - 84% of Option	Land - 100% of	Land - 89% of Option	Land - 99% of Option	Land - 87% of Option
represent an alternative	1, 0.71 Hoffman	2, 0.90 Hoffman	Option 3, 0.94	4, 0.93 Hoffman	5, 0.96 Hoffman	6, 0.90 Hoffman
that uses lower priority	Productivity Index	Productivity Index	Hoffman	Productivity Index	Productivity Index	Productivity Index
agriculture lands?	Score - CLI Soil Class	Score CLI Soil Class 1,	Productivity Index	Score - CLI Soil Class	Score - CLI Soil Class	Score - CLI Soil Class
*Please refer to Appendix	3, one active	no active farms will	Score - CLI Soil Class	1, two active	1, two former	1, one hobby farm
D Assessment of	livestock farm will be	be retired, one	1, one hobby farm	livestock and 1 hobby	livestock op. will be	will be retired, one
Agricultural Policy	retired, two retired	retired farm will be	will be retired, one	farm will be retired,	retired, one retired	retired farm will be
Requirements	farms - infra.	removed (infra.	retired farm will	one retired farm will	farm will be removed	removed (infra.
Reguliements	removed	removal unsure)	have infra. removed	be removed	(infra. unsure)	unsure)
	Some	Least	Least	Least	Least	Least
Overall Evaluation	SOME	LEAST	SOME	SOME	SOME	SOME

^{*} While there are definable differences among the various Expansion Options, the overall evaluation ranks them all very evenly, with the exception of Expansion Option 2. This even ranking is based on the comparative consistency of the impacts among the Expansion Options and the ability of each option to ultimately conform with Provincial and Regional policy frameworks.

4.2.6 Theme 6: Response to long-term Urban Structure Implications.

THEME SIX	OPTION 1	OPTION 2	OPTION 3	OPTION 4	OPTION 5	OPTION 6
Criterion 16 – Will the residential development of the expansion area have any detrimental impacts on Bolton's long-term urban structure with respect to its ability to accommodate future expansions beyond the 2031 planning horizon? *Please refer to Appendix A Theme 6	Minimal impacts, no potential for future expansion of the community beyond the option area, beyond 2031	Minimal impacts, no potential for future expansion of the community beyond the option area, beyond 2031	No detrimental impacts, opportunity for potential expansion of the community beyond 2031	No detrimental impacts, opportunity for potential expansion of the community beyond 2031	No concern with opportunity for future expansion of the community beyond 2031 except for land use compatibility issues with respect to the potential Employment Areas	No concern with opportunity for future expansion of the community beyond 2031 except for land use compatibility issues with respect to the potential Employment Areas
	Least	Least	Most	Most	Most	Most
Criterion 17 – Will the residential development of the expansion area have any detrimental impacts on Bolton's ability to promote appropriate development in proximity to the potential high order transit stations on the rail line? *Please refer to Appendix A Theme 6	No detrimental impacts. Some difficulty accessing potential rail based transit.	No detrimental impacts. Some difficulty accessing potential rail based transit.	No detrimental impacts. Located in proximity to a potential high order transit station.	No detrimental impacts. Located in proximity to a potential high order transit station.	Does not abut the existing rail line and would not contribute positively to the ability of the Town to promote appropriate development in proximity to the potential high order transit station on the rail line.	Does not abut the existing rail line and would not contribute positively to the ability of the Town to promote appropriate development in proximity to the potential high order transit station on the rail line.
	Some	Some	Most	Most	Least	Least

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Criterion 18 – Will the	No detrimental	No detrimental	No detrimental	No detrimental	Well located for	Well located for
residential development of	impacts due to	impacts due to	impacts. Located	impacts. Located	consideration of a	consideration of a
the expansion area have	northern most	northern most	well north of Planned	well north of Planned	long-term	long-term
any detrimental impacts on	location in Bolton,	location in Bolton,	GTA West Corridor.	GTA West Corridor.	Employment Area	Employment Area
Bolton's long-term urban	adjacent to existing	adjacent to existing			expansion. In	expansion. In
structure with respect to	built up residential	built up residential			proximity to the	proximity to the
its ability to protect	community.	community.			Planned GTA West	Planned GTA West
accessible Employment					Corridor and is a	Corridor and is a
Areas in proximity to the					logical expansion	logical expansion
Planned GTA West					westward of an	westward of an
Transportation Corridor					existing Employment	existing Employment
(Highway 413) and the					Area. The Highway	Area. The Highway
Highway 427 Extension?					427 Extension further	427 Extension further
					enhances the	enhances the
					accessibility and	accessibility and
*Please refer to Appendix A					goods movement	goods movement
Theme 6					attributes of this	attributes of this
					Option.	Option.
	Some	Some	Most	Most	Least	Least
Overall Evaluation	SOME	SOME	MOST	MOST	LEAST	LEAST

4.3 Rounding Out Areas and the Triangle

With respect to the **Rounding Out Areas** (Areas A, B, and C), with a combined total of 31 hectares of land, they may be considered integrated elements of adjacent Expansion Options, given their similarities in locational and land use contexts and servicing requirements. As a result:

- Areas A and B may be considered as contiguous elements of Expansion Options 3 and 4; and,
- Area C may be considered as a contiguous element of Expansion Options 1 and 2.

Therefore, for the purposes of this exercise, Areas A and B may be considered for future urban development if either Evaluation Option 3 or 4 are preferred. Similarly, Area C may be considered for future urban development if either Expansion Option 1 or 2 are preferred. No specific land use mix or density of development are assigned to these Areas that would predetermine the outcome of any future, more detailed planning process.

The Rounding Out Areas are logical expansions of the Bolton Settlement Areas but there are engineering/servicing issues for each area:

Area A (Expansion Option 3 or 4) - Rounding Out Area A should only proceed if Option 3 or 4 are selected and should only proceed if there is a decision to establish appropriate servicing in Water Pressure Zone 7(refer to Appendix B);

Area B (Expansion Option 3 or 4) - Landowners may be able to service Rounding Out Area B off Water Pressure Zone 6, but this may impact existing residents to the south. The Rounding Out Area B should only proceed if Option 3 or 4 are preferred and there is a decision to establish appropriate servicing in Water Pressure Zone 7 (refer to Appendix B); and,

Area C (Expansion Option 1 or 2) - Water Pressure Zone 6 was used to service the school and will also be used for the North Hill Commercial Area. The Rounding Out Area C may be included in Water Pressure Zone 6, but would require on site adjustments (refer to Appendix B).

With respect to the **Triangle**, it is contiguous to Expansion Option 6 and shares its locational and land use contextual attributes. It has been considered in the evaluation as both part of Expansion Option 6 and, where necessary, on its own. It is important to note that the Triangle itself is identified as within the Planned GTA West Transportation Corridor Focused Analysis Area (FAA).

5.0 Evaluation Summary

The following Summary Table provides an overview of the evaluation, and the opportunity for some interesting observations:

- 1. There is no one Expansion Option that achieves a MOST score for all of the Themes, nor is there an Expansion Option that achieves a LEAST score for all of the Themes. As a result of the evaluation, the scoring between Expansion Options is often close. It is important to note that the Expansion Options have positive and negative attributes to consider in this evaluation;
- 2. Theme 1 Natural Heritage, and Theme 5 Agriculture yield very consistent scores among all of the Expansion Options. The differences among all of the Expansion Options are considered very minimal;
- 3. Theme 2 Coordinated Infrastructure and Theme 3 Fiscal Responsibility are very consistent with each other Expansion Options 5 and 6 score MOST, while Expansion Options 2 and 3 score LEAST. Expansion Options 1 and 4 achieve a score of SOME;
- 4. Theme 4 Complete and Healthy Communities and Theme 6 Urban Structure Implications are also very consistent with each other Expansion Options 1 and 3 score MOST, while Expansion Options 5 and 6 score LEAST. Expansion Options 2 and 4 score SOME;
- 5. There is an important division between the engineering/cost factors and fiscal issues (Themes 2 and 3) that favour Expansion Options 5 and 6, and the planning/urban structure factors (Themes 4 and 6) that favours Expansion Option 3;
- 6. Overall, Expansion Options 3 and 4 are the MOST preferred through this evaluation. Expansion Options 1, 5, and 6 all score SOME, but have very different attributes/issues. Expansion Option 2 scores LEAST;
- 7. With respect to the attributes of Expansion Options 3 and 4, Option 3 scores MOST under Themes 1, 4, and 6, while Option 4 scores a MOST only in Theme 6. Further, Expansion Option 3 scores a LEAST in Themes 2 and 3. Expansion Option 4 never scores a LEAST under any theme; and,
- 8. The key concerns with the preferred Expansion Options 3 and 4 are related to the provision of infrastructure and fiscal responsibility. Both Options 3 and 4 include the opportunity to also add Rounding Out Areas A and B, should there be a decision to establish appropriate servicing in Pressure Zone 7.

Evaluation Summary Table

THEME	OPTION 1	OPTION 1/2	OPTION 3	OPTION 4	OPTION 5	OPTION 6	Overall Preference
Theme 1 Natural heritage + associated functions Criteria 1 & 2	Some	Least	Most	Some	Some	Some	Option 3
Theme 2 Coordinated, efficient, cost-effective infrastructure Criteria 3, 4, 5 & 6	Some	Least	Least	Some	Most	Most	Options 5 & 6
Theme 3 Promote fiscal responsibility Criteria 7 & 8	Least	Least	Least	Some	Most	Most	Options 5 & 6
Theme 4 Compact, complete, healthy communities Criteria 9, 10, 11, 12 & 13	Most	Some	Most	Some	Least	Least	Options 1 & 3
Theme 5 Agricultural lands Criteria 14 & 15	Some	Least	Some	Some	Some	Some	No clear preference
Theme 6 Urban Structure Implications Criteria 16, 17 & 18	Some	Some	Most	Most	Least	Least	Options 3 & 4
OVER ALL							-
OVERALL							Options

6.0 Recommendations

- 1. Both preferred Expansion Options 3 and 4 are considered to be appropriate and supportable Options for expanding the Bolton Settlement Area for residential and supporting land uses. Both Expansion Options 3 and 4 could also include Rounding Out Areas A and B given their similar locational and land use contexts and servicing requirements. As such, it is recommended that the Region of Peel support Expansion Options 3 or 4 and also consider including Rounding Out Areas A and B as the basis for a Regional Official Plan Amendment that expands the Settlement Boundary of the community of Bolton in the Town of Caledon;
- 2. **Expansion Options 1, 2, 5 and 6** do have some attributes for consideration of future Settlement Area Expansion, as does **Rounding Out Area C**, based on its contiguity with Expansion Options 1 and 2. It is recommended that the Region of Peel consider Expansion Options 1, 2, 5 and 6 through future Settlement Area Expansion Studies for the community of Bolton, in accordance with a required Municipal Comprehensive Review; and,
- 3. The **Triangle** lands are currently within the Focused Analysis Area (FAA) related to the GTA West Transportation Corridor Environmental Assessment Process. It is recommended that the Region of Peel not consider the Triangle lands for a Settlement Boundary Expansion until such time as the Environmental Assessment process has been completed.

APPENDICES

- A. Theme 6: Response to Long-term Urban Structure Implications
- B. Water and Wastewater Infrastructure Analysis
- C. Natural Heritage Evaluation
- D. Assessment of Agricultural Policy Requirements
- E. Fiscal Impact Analysis for BRES ROPA
- F. Transportation Assessment for the BRES ROPA
- G. Health Assessment of Proposed Expansion Options for Bolton

APPENDIX A

Theme 6: Response to Long-Term Urban Structure Implications

A Theme 6: Response to Long-Term Urban Structure Implications

This Theme is an important element of the Option Evaluation because it provides an opportunity to discuss the structural land use elements of Bolton beyond the 20/30-year incremental planning horizon that is identified by Provincial policy. In the context of determining where and how to grow, the ongoing evolution of Bolton must be thought of from a much longer-term perspective. This longer-term perspective is useful to ensure that decisions about growth and investment today do not preclude logical growth and investment beyond typical land use planning horizons.

The Evolution of the GTA Urban Structure

At a broader scale, significant urban growth in the Greater Toronto Area has, over time, occurred outward from the Old City of Toronto, the pattern of growth can be described in terms of layers or tiers of growth for example: First Tier – Old City of Toronto; Second Tier – Mississauga, North York and Scarborough; Third Tier – Brampton, Vaughan, Richmond Hill and Markham; and Fourth Tier – Mayfield West, Bolton, Nobleton, King City, Aurora and Stouffville. The four tiers are conceptually shown as follows:

First tier: Old City of Toronto

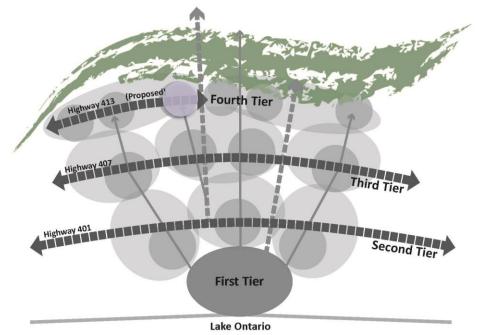
Second Tier: Mississauga, North York, and Scarborough

Third Tier: Brampton, Vaughan, Richmond Hill, and Markham **Fourth Tier:** Mayfield West, Bolton, Nobleton, King City, Aurora,

and Stouffville

While the "Third Tier", Brampton, Vaughan, Richmond Hill, and Markham are all approaching full build-out toward their municipal boundaries, the "Fourth Tier", including Bolton, will have clearly defined limits to growth due to the Greenbelt and the Oak Ridges Moraine.

In addition, the "Fourth Tier" will be governed by new planning policy frameworks that focus on higher densities, access to transit and access to service and community infrastructure. While connected to the key regional anchors to the south, most "Fourth Tier" communities are more distant from the centre, which remains a significant draw for jobs,



services and cultural activities. Bolton is a "Fourth Tier" community that is closer to Toronto and is well placed for significant urban growth. In addition to the newly growing communities of the "Fourth Tier", development in largely built-out areas of the "First", "Second" and "Third Tiers" will continue to take place in the form of intensification and infill enabling the efficient use of infrastructure and support for transit investment.

Impact on Bolton

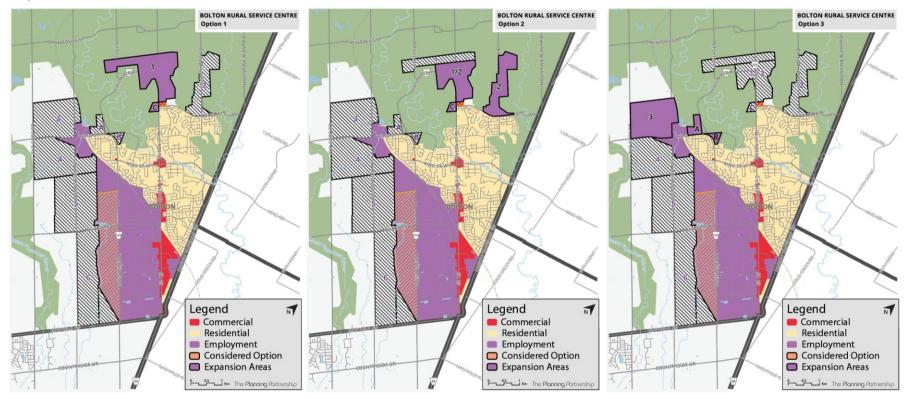
Based on the traditional growth pattern outward from the City of Toronto, Mississauga, and now Brampton, it would appear logical that Bolton will continue to attract significant growth over the long-term, well beyond the current 20-year planning horizon. Notwithstanding that the outward growth may be slowed through intensification, traffic congestion, and the desire to preserve farmland and the Natural Heritage System, it is anticipated that investments in transit and the desirability of living on the edge of the urban mega city, closer to the recreational attributes of districts further north, will continue this outward growth pattern.

Also of importance in the expanding Regional context is the role and function of the Planned GTA West Transportation Corridor (including Highway 413), which like Highways 401 and 407 before it, could serve to connect some of the "Fourth Tier" communities peripherally, while the north-south connectivity will be enhanced with higher order rail transit facilities and the Highway 427 Extension. The Planned GTA West Transportation Corridor is supported by the Region of Peel, and is seen as a major enhancement to the available mobility and goods movement options. Given the Corridor's proximity to Bolton, the future development of Highway 413 would have a profound impact on the long-term development pattern within the community.

This discussion of outward growth assumes that in the long-term, it is conceivable that not only will all of the lands identified in the Bolton Residential Expansion Study exercise be needed for future urban growth, it is also possible that in the very long-term the rural/agricultural lands surrounding Bolton, which are defined by the Natural Heritage System (including the Humber River, the Greenbelt, and the Oak Ridges Moraine), the Albion/Vaughan Road, and the Planned GTA West Transportation Corridor, will create a clear and distinct area for long-term urban development.

It is also important to note that it may be conceivable that all of the identified Expansion Options could be required for future urban growth, in the interests of a complete community, not all of these Options will be, or should be, for residential development. Certainly some of the lands within the Expansion Options will need to be considered for Employment Areas, and the key issues at this point are to generally identify which Expansion Option/Options are the most likely to accommodate Employment Areas functions based on their locational and contextual attributes.

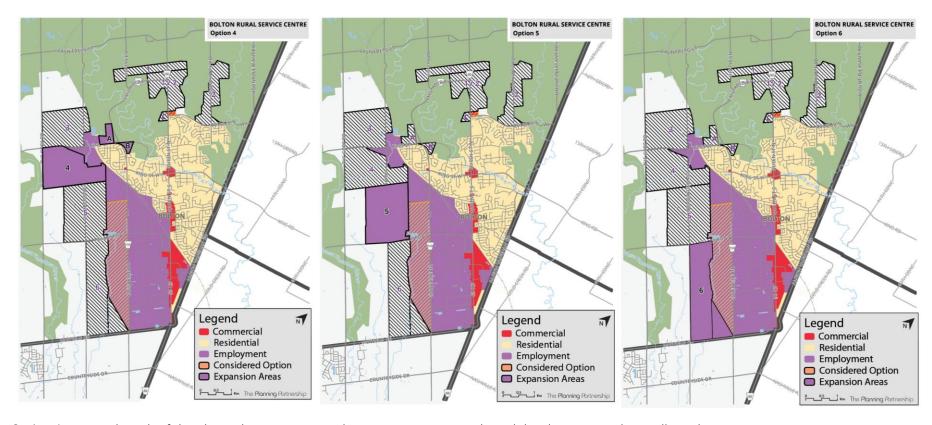
In reviewing the Expansion Options, in consideration of their long-term suitability for their use as Employment Areas, the following maps and commentary are provided:



Option 1 - Option 1 is located in the northern most location in Bolton and is adjacent to the existing built up residential community with limited proximity to the GTA West Corridor. Some opportunity for smaller employment around the Emil Kolb Parkway. Option 1 is restricted for future growth by the Greenbelt.

Option 2 - Furthest Expansion Option from existing and future Employment Areas and is adjacent to the existing built up residential community with limited proximity to the GTA West Corridor and restricted for future growth by the Greenbelt. Some opportunity for smaller employment around the Emil Kolb Parkway.

Option 3 - Located north of the Planned GTA West Corridor, in proximity to residential development and a small employment area.



Option 4 - Located north of the Planned GTA West Corridor, in proximity to residential development and a small employment area.

Option 5 – Located in proximity to and west of existing and future employment areas and the Planned GTA West Corridor. Option 5 could take advantage of the accessibility and goods movement opportunities of the 413.

Option 6 – Option 6 is partially within the GTA West Focused Analysis Area and west of existing and future employment areas. Best suited to take advantage of the Planned GTA West Corridor and the accessibility and goods movement opportunities of the 413.

Provincial Policy Support for Long-Term Planning

In support of the discussion about the parameters for long-term and very long-term growth in Bolton, it is important to recognize that the Growth Plan provides direction on the land uses that should be planned in the vicinity of transportation corridors like the Planned GTA West Transportation Corridor. The Moving Goods policy 3.2.4.5 directs municipalities to plan for land uses adjacent to or in the vicinity of transportation facilities including major highway interchanges that are compatible with, and supportive of, the primary goods movement function of these facilities. The *Employment Lands* policy 2.2.6.9 encourages municipalities to designate and preserve lands within settlement areas in the vicinity of major highway interchanges for manufacturing, warehousing, and associated retail, office and ancillary facilities, where appropriate.

Further, *Employment Areas* policy 1.3.2.3 in the Provincial Policy Statement directs planning authorities to protect *Employment Areas* in proximity to major goods movement facilities and corridors for employment uses that require those locations. The Provincial Policy Statement also allows for the identification of *Employment Areas* to meet long-term needs. *Employment Areas* policy 1.3.2.4 states that planning authorities may plan beyond 20 years for the long-term protection of *Employment Areas* provided lands are not actually designated for development beyond the 20-year planning horizon identified in policy 1.1.2.

The policies of the Growth Plan and the Provincial Policy Statement recognize that *Employment Areas* are a key asset required for economic sustainability and the development of complete communities. Provincial policies:

- Recognize the importance of existing and future highways for employment generating land uses;
- Require that municipalities protect areas adjacent to highways for uses (including employment uses) that rely on highways; and
- Permit municipalities to identify beyond the 20-year planning horizon, Strategic Employment Areas so that they are not taken up prematurely by other uses this "permission" does not extend to residential and commercial uses.

Peel's New Approach to Managing Growth

By 2041, Peel is expected to grow to nearly 2 million people and 1 million jobs, in accordance with the 2013 Amendment # 2 to the Provincial Growth Plan. The Region and the local municipalities are in the process of implementing the growth forecasts included in the Amendment 2 to the Growth Plan that introduce a new planning horizon – 2041.

Region of Peel Council has directed a new approach to managing growth, that will involve more up front discussions with stakeholders and iterative collaboration regarding planning, infrastructure and finance issues, risks, and opportunities for managing growth in Peel. The goal of the new approach is to create integrated and comprehensive planning, servicing, and financing strategies that best meet the needs of the Region, local municipalities, and key stakeholders.

Caledon's Long-Term Planning Initiative

The Town of Caledon initiated the GTA West Land Use Study in July 2014 in response to the policy directions from the Province to determine desirable land uses in the vicinity of the Planned GTA West Transportation Corridor. The study was to provide a basis for the identification and protection of Strategic Employment Lands, including, potentially, some of the lands identified as options for residential development in the Bolton Residential Expansion Study exercise.

Subsequently, in late 2015, the Town initiated a related, but broader scale *Whitebelt Visioning Exercise* to address all the needs of a complete community. This includes planning for Employment Areas, but also residential, commercial, recreational, open space and institutional land uses. The *Whitebelt Visioning Exercise*, which is not yet complete, will address the interrelationship of new land uses with existing and planned communities and infrastructure, and examine the implications of the new land uses from a transportation and servicing perspective at a high level. Fundamental to the Town's *Whitebelt Visioning Exercise* will be the exploration of the mobility and goods movement attributes of the Planned GTA West Transportation Corridor (including Highway 413), and its impact on long-term land use planning decisions.

Option Evaluation Criteria

The three key Criteria that are important to consider in evaluating the various Expansion Options with respect to their implications on Bolton's long-term urban structure include the following:

Criterion 16 – Will the residential development of the Expansion Option have any detrimental impacts on Bolton's long-term urban structure with respect to its ability to accommodate future expansions beyond the 2031 planning horizon.

Criterion 17— Will the residential development of the Expansion Option have any detrimental impacts on Bolton's ability to promote appropriate development in proximity to the potential high order transit stations on the rail line.

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Bolton Residential Expansion Regional Official Plan Amendment

Criterion 18 – Will the residential development of the Expansion Option have any detrimental impacts on Bolton's long-term urban structure with respect to its ability to protect accessible Employment Areas in proximity to the Planned GTA West Transportation Corridor (Highway 413) and the Highway 427 Extension.

Theme 6: Response to long-term Urban Structure Implications.

THEME SIX	OPTION 1	OPTION 2	OPTION 3	OPTION 4	OPTION 5	OPTION 6
Criterion 16 – Will the residential development of the expansion area have any detrimental impacts on Bolton's long-term urban structure with respect to its ability to accommodate future expansions beyond the 2031 planning horizon? *Please refer to Appendix A Theme 6	Minimal impacts, no potential for future expansion of the community beyond the option area, beyond 2031	Minimal impacts, no potential for future expansion of the community beyond the option area, beyond 2031	No detrimental impacts, opportunity for potential expansion of the community beyond 2031	No detrimental impacts, opportunity for potential expansion of the community beyond 2031	No concern with opportunity for future expansion of the community beyond 2031 except for land use compatibility issues with respect to the potential Employment Areas	No concern with opportunity for future expansion of the community beyond 2031 except for land use compatibility issues with respect to the potential Employment Areas
	Least	Least	Most	Most	Most	Most
Criterion 17 – Will the residential development of the expansion area have any detrimental impacts on Bolton's ability to promote appropriate development in proximity to the potential high order transit stations on the rail line? *Please refer to Appendix A Theme 6	No detrimental impacts. Some difficulty accessing potential rail based transit.	No detrimental impacts. Some difficulty accessing potential rail based transit.	No detrimental impacts. Located in proximity to a potential high order transit station.	No detrimental impacts. Located in proximity to a potential high order transit station.	Does not abut the existing rail line and would not contribute positively to the ability of the Town to promote appropriate development in proximity to the potential high order transit station on the rail line.	Does not abut the existing rail line and would not contribute positively to the ability of the Town to promote appropriate development in proximity to the potential high order transit station on the rail line.
	Some	Some	Most	Most	Least	Least

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Bolton Residential Expansion Regional Official Plan Amendment

Criterion 18 – Will the	No detrimental	No detrimental	No detrimental	No detrimental	Well located for	Well located for
residential development of	impacts due to	impacts due to	impacts. Located	impacts. Located	consideration of a	consideration of a
the expansion area have	northern most	northern most	well north of Planned	well north of Planned	long-term	long-term
any detrimental impacts on	location in Bolton,	location in Bolton,	GTA West Corridor.	GTA West Corridor.	Employment Area	Employment Area
Bolton's long-term urban	adjacent to existing	adjacent to existing			expansion. In	expansion. In
structure with respect to	built up residential	built up residential			proximity to the	proximity to the
its ability to protect	community.	community.			Planned GTA West	Planned GTA West
accessible Employment					Corridor and is a	Corridor and is a
Areas in proximity to the					logical expansion	logical expansion
Planned GTA West					westward of an	westward of an
Transportation Corridor					existing Employment	existing Employment
(Highway 413) and the					Area. The Highway	Area. The Highway
Highway 427 Extension?					427 Extension further	427 Extension further
					enhances the	enhances the
					accessibility and	accessibility and
*Please refer to Appendix A					goods movement	goods movement
Theme 6					attributes of this	attributes of this
					Option	Option.
	Some	Some	Most	Most	Least	Least
Overall Evaluation	SOME	SOME	MOST	MOST	LEAST	LEAST

The following Appendices are attached under separate cover:

APPENDIX B

Water and Wastewater Infrastructure Analysis

APPENDIX C

Natural Heritage Evaluation

APPENDIX D

Assessment of Agricultural Policy Requirements

APPENDIX E

Fiscal Impact Analysis for BRES ROPA

APPENDIX F

Transportation Assessment for the BRES ROPA

APPENDIX G

Health Assessment of Proposed Expansion Options for Bolton